

Title VI Compliance and Implementation Plan



Publication 478

Title VI Compliance and Implementation Plan

Prepared by:

Pennsylvania Department of Transportation Bureau of Equal Opportunity October 2020

Yassmin Gramian Secretary of Transportation Robert Chiappelli Secretary for Administration

Katherine Peters, Director Bureau of Equal Opportunity Debra C. Allen, Section Manager Administration and Planning

Joshua Bartash, EO Specialist

Title VI/Nondiscrimination Program

INTRODUCTION

Title VI of the Civil Rights Act of 1964 prohibits discrimination on the basis of race, color or national origin in programs or activities receiving federal financial assistance. Federal-aid recipients, sub recipients and contractors are required to prevent discrimination and ensure nondiscrimination in all of their programs, activities, and services whether these programs, activities, and services are federally funded or not. As a recipient of federal dollars in the administration of its programs, the Pennsylvania Department of Transportation is committed to ensuring nondiscrimination in all of its programs and activities.

The purpose of this document is to define the policies and procedures by which the Department administers its Title VI activities and ensures its programs' compliance with Title VI requirements, within its ranks and among its federal-aid and non-federal-aid subrecipients.

Any person who believes they have been aggrieved by a discriminatory practice under Title VI has a right to file a formal complaint with the Department. Any such complaint must be in writing and filed with the Department's Title VI Coordinator within one hundred eighty (180) days following the date of the alleged discriminatory occurrence. A Title VI Discrimination Complaint Form can be obtained from the Bureau of Equal Opportunity by dialing 1-800-468-4201 or by linking to PA DOT Discrimination Complaint Form.

If you speak another language, language assistance is available by calling 1-800-468-4201 (TTY: 711).

TABLE OF CONTENTS

Introduction

1.	Public Notice of Title VI Policy	.1
2.	Standard DOT Assurances	.3
3.	Organization and Staffing	.12
4.	Title VI Program Review Procedures	.19
5.	Title VI Sub-Recipient Review Procedures	20
6.	Data Collection, Reporting, and Analysis	.22
7.	Title VI Training	23
8.	Title VI Complaint Procedures	24
9.	Dissemination of Title VI Information	.26
10.	Public Participation Requirements	.26
11.	Limited English Proficiency	29
12.	Environmental Justice	31
13.	Applicable Manuals, Procedures, and Directives	32
14.	Title VI Compliance and Enforcement Procedures	33

Glossary

APPENDIX A - Title VI Program Discrimination Complaint Form

APPENDIX B - Investigator's Log



PENNSYLVANIA DEPARTMENT OF TRANSPORTATION PUBLIC NOTICE OF TITLE VI POLICY

Pennsylvania Department of Transportation (Department) hereby gives notice that it is the policy of the Department to assure full compliance with Title VI of the Civil Rights Act of 1964, the Civil Rights Restoration Act of 1987, E.O. 12898, and related statutes and regulations in all programs and activities. Title VI requires that no person in the United States shall, on the grounds of race, color, or national origin be excluded from the participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity administered by PennDOT.

Any person who believes they have been aggrieved by a discriminatory practice under Title VI has a right to file a formal complaint with the Department. Any such complaint must be in writing and filed with the Department's Title VI Coordinator within one hundred eighty (180) days following the date of the alleged discriminatory occurrence. A Title VI Discrimination Complaint Form can be obtained from the Bureau of Equal Opportunity by dialing 1-800-468-4201 or by linking to PA DOT Discrimination Complaint Form.

This notice is also available as a translatable document on the <u>PennDOT</u> <u>Bureau of Equal Opportunity Title VI</u> webpage using the translation feature. If you speak another language, language assistance is available by calling 1-800-468-4201 (TTY: 711).

Yassmin Gramian

Secretary of Transportation

September 17, 2020

Date

The United States Department of Transportation (USDOT) Standard Title VI/Non-Discrimination Assurances DOT Order No. 1050.2A

The Commonwealth of Pennsylvania, Department of Transportation (herein referred to as the "Recipient"), **HEREBY AGREES THAT**, as a condition to receiving any Federal financial assistance from the United States Department of Transportation (DOT), through the **Federal Highway Administration (FHWA)**, is subject to and will comply with the following:

Statutory/Regulatory Authorities

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. § 2000d et seq., 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin);
- 49 C.F.R. Part 21 (entitled Non-discrimination In Federally-Assisted Programs Of The Department Of Transportation-Effectuation Of Title VI Of The Civil Rights Act Of 1964);
- 28 C.F.R. section 50.3 (U.S. Department of Justice Guidelines for Enforcement of Title VI of the Civil Rights Act of 1964);

The preceding statutory and regulatory cites hereinafter are referred to as the "Acts" and "Regulations," respectively.

General Assurances

In accordance with the Acts, the Regulations, and other pertinent directives, circulars, policy, memoranda, and/or guidance, the Recipient hereby gives assurance that it will promptly take any measures necessary to ensure that:

"No person in the United States shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity, "for which the Recipient receives Federal financial assistance from DOT, including the Federal Highway Administration.

The Civil Rights Restoration Act of 1987 clarified the original intent of Congress, with respect to Title VI and other Non-discrimination requirements (The Age Discrimination Act of 1975, and Section 504 of the Rehabilitation Act of 1973), by restoring the broad, institutional-wide scope and coverage of these non-discrimination statutes and requirements to include all programs and activities of the Recipient, so long as any portion of the program is Federally assisted.

Specific Assurances

More specifically, and without limiting the above general Assurance, the Recipient agrees with and gives the following Assurances with respect to its Federally-assisted Highway Program:

- The Recipient agrees that each "activity," "facility," or "program," as defined in §§
 21.23(b) and 21.23(e) of 49 C.F.R. § 21 will be (with regard to an "activity") facilitated, or
 will be (with regard to a "facility") operated, or will be (with regard to a "program")
 conducted in compliance with all requirements imposed by, or pursuant to the Acts and
 the Regulations.
- The Recipient will insert the following notification in all solicitations for bids, Requests
 For Proposals for work, or material subject to the Acts and the Regulations made in
 connection with the Federally-assisted Highway Program. And in adapted form, in all
 proposals for negotiated agreements regardless of funding source:
 - "The Commonwealth of Pennsylvania, Department of Transportation, in accordance with the provisions of Title VI of the Civil Rights Act of 1964 (78 Stat. 252, 42 US.C. §§ 2000d to 2000d-4) and the Regulations, hereby notifies all bidders that it will affirmatively ensure that any contract entered into pursuant to this advertisement, disadvantaged business enterprises will be afforded full and fair opportunity to submit bids in response to this invitation and will not be discriminated against on the grounds of race, color, or national origin in consideration for an award."
- 3. The Recipient will insert the clauses of Appendix A and E of this Assurance in every contract or agreement subject to the Acts and the Regulations.
- 4. The Recipient will insert the clauses of Appendix B of this Assurance, as a covenant running with the land, in any deed from the United States effecting or recording a transfer of real property, structures, use, or improvements thereon or interest therein to a Recipient.
- That where the Recipient receives Federal financial assistance to construct a facility, or part of a facility, the Assurance will extend to the entire facility and facilities operated in connection therewith.
- 6. That where the Recipient receives Federal financial assistance in the form, or for the acquisition of real property or an interest in real property, the Assurance will extend to rights to space on, over, or under such property.
- 7. That the Recipient will include the clauses set forth in Appendix C and Appendix D of this Assurance, as a covenant running with the land, in any future deeds, leases, licenses, permits, or similar instruments entered into by the Recipient with other parties:
 - for the subsequent transfer of real property acquired or improved under the applicable activity, project, or program; and
 - b. for the construction or use of, or access to, space on, over, or under real property acquired or improved under the applicable activity, project, or program.
- 8. That this Assurance obligates the Recipient for the period during which Federal financial assistance is extended to the program, except where the Federal financial assistance is to provide, or is in the form of, personal property, or real property, or interest therein, or

structures or improvements thereon, in which case the Assurance obligates the Recipient, or any transferee for the longer of the following periods:

- a. the period during which the property is used for a purpose for which the Federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits; or
- b. the period during which the Recipient retains ownership or possession of the property.
- 9. The Recipient will provide for such methods of administration for the program as are found by the Secretary of Transportation or the official to whom he/she delegates specific authority to give reasonable guarantee that it, other recipients, sub-recipients, sub-grantees, contractors, subcontractors, consultants, transferees, successors in interest, and other participants of Federal financial assistance under such program will comply with all requirements imposed or pursuant to the Acts, the Regulations, and this Assurance.
- 10. The Recipient agrees that the United States has a right to seek judicial enforcement with regard to any matter arising under the Acts, the Regulations, and this Assurance.

By signing this ASSURANCE, the Commonwealth of Pennsylvania, Department of Transportation, also agrees to comply (and require any sub-recipients, sub-grantees, contractors, successors, transferees, and/or assignees to comply) with all applicable provisions governing the Federal Highway Administration's access to records, accounts, documents, information, facilities, and staff. The Commonwealth of Pennsylvania, Department of Transportation, also recognizes that it must comply with any program or compliance reviews, and/or complaint investigations conducted by the the Federal Highway Administration. The Commonwealth of Pennsylvania, Department of Transportation, must keep records, reports, and submit the material for review upon request to the Federal Highway Administration, or its designee in a timely, complete, and accurate way. Additionally, The Commonwealth of Pennsylvania, Department of Transportation, must comply with all other reporting, data collection, and evaluation requirements, as prescribed by law or detailed in program guidance.

The Commonwealth of Pennsylvania, Department of Transportation, gives this ASSURANCE in consideration of and for obtaining any Federal grants, loans, contracts, agreements, property, and/or discounts, or other Federal-aid and Federal financial assistance extended after the date hereof to the recipients by the U.S. Department of Transportation under the Federally-assisted Highway Program. This ASSURANCE is binding on the Commonwealth of Pennsylvania, Department of Transportation, other recipients, sub-recipients, sub-grantees, contractors, subcontractors and their subcontractors', transferees, successors in interest, and any other participants in the Federally-assisted Highway Program. The person(s) signing below is authorized to sign this ASSURANCE on behalf of the Recipient.

Yassmin Gramian, P.E. Acting Secretary of Transportation

(Signature of Authorized Official)

DATED 2/06/2020

APPENDIX A

During the performance of this contract, the contractor, for itself, its assignees, and successors in interest (hereinafter referred to as the "contractor") agrees as follows:

- Compliance with Regulations: The contractor (hereinafter includes consultants) will
 comply with the Acts and the Regulations relative to Non-discrimination in Federallyassisted programs of the U.S. Department of Transportation, Federal Highway
 Administration, as they may be amended from time to time, which are herein
 incorporated by reference and made a part of this contract.
- 2. Non-discrimination: The contractor, with regard to the work performed by it during the contract, will not discriminate on the grounds of race, color, or national origin in the selection and retention of subcontractors, including procurements of materials and leases of equipment. The contractor will not participate directly or indirectly in the discrimination prohibited by the Acts and the Regulations, including employment practices when the contract covers any activity, project, or program set forth in Appendix B of 49 CFR Part 21.
- 3. Solicitations for Subcontracts, Including Procurements of Materials and Equipment: In all solicitations, either by competitive bidding, or negotiation made by the contractor for work to be performed under a subcontract, including procurements of materials, or leases of equipment, each potential subcontractor or supplier will be notified by the contractor of the contractor's obligations under this contract and the Acts and the Regulations relative to Non-discrimination on the grounds of race, color, or national origin.
- 4. Information and Reports: The contractor will provide all information and reports required by the Acts, the Regulations, and directives issued pursuant thereto and will permit access to its books, records, accounts, other sources of information, and its facilities as may be determined by the Recipient or the Federal Highway Administration to be pertinent to ascertain compliance with such Acts, Regulations, and instructions. Where any information required of a contractor is in the exclusive possession of another who fails or refuses to furnish the information, the contractor will so certify to the Recipient or the Federal Highway Administration, as appropriate, and will set forth what efforts it has made to obtain the information.
- 5. Sanctions for Noncompliance: In the event of a contractor's noncompliance with the Non-discrimination provisions of this contract, the Recipient will impose such contract sanctions as it or the Federal Highway Administration may determine to be appropriate, including, but not limited to:
 - withholding payments to the contractor under the contract until the contractor complies; and/or
 - b. cancelling, terminating, or suspending a contract, in whole or in part.

6. Incorporation of Provisions: The contractor will include the provisions of paragraphs one through six in every subcontract, including procurements of materials and leases of equipment, unless exempt by the Acts, the Regulations and directives issued pursuant thereto. The contractor will take action with respect to any subcontract or procurement as the Recipient or the Federal Highway Administration may direct as a means of enforcing such provisions including sanctions for noncompliance. Provided, that if the contractor becomes involved in, or is threatened with litigation by a subcontractor, or supplier because of such direction, the contractor may request the Recipient to enter into any litigation to protect the interests of the Recipient. In addition, the contractor may request the United States to enter into the litigation to protect the interests of the United States.

APPENDIX B

CLAUSES FOR DEEDS TRANSFERRING UNITED STATES PROPERTY

The following clauses will be included in deeds effecting or recording the transfer of real property, structures, or improvements thereon, or granting interest therein from the United States pursuant to the provisions of Assurance 4:

NOW, THEREFORE, the U.S. Department of Transportation as authorized by law and upon the condition that the Commonwealth of Pennsylvania, Department of Transportation, will accept title to the lands and maintain the project constructed thereon in accordance with Title 23, United States Code, the Regulations for the Administration of Federally-assisted Highway Program and the policies and procedures prescribed by the Federal Highway Administration of the U.S. Department of Transportation in accordance and in compliance with all requirements imposed by Title 49, Code of Federal Regulations, U.S. Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Non-discrimination in Federally-assisted programs of the U.S. Department of Transportation pertaining to and effectuating the provisions of Title VI of the Civil Rights Act of 1964 (78 Stat. 252; 42 U.S.C. § 2000d to 2000d-4), does hereby remise, release, quitclaim and convey unto the Commonwealth of Pennsylvania, Department of Transportation, all the right, title and interest of the U.S. Department of Transportation in and to said lands described in Exhibit A attached hereto and made a part hereof.

(HABENDUM CLAUSE)

TO HAVE AND TO HOLD said lands and interests therein unto Commonwealth of Pennsylvania, Department of Transportation, and its successors forever, subject, however, to the covenants, conditions, restrictions and reservations herein contained as follows, which will remain in effect for the period during which the real property or structures are used for a purpose for which Federal financial assistance is extended or for another purpose involving the provision of similar services or benefits and will be binding on the Commonwealth of Pennsylvania, Department of Transportation, its successors and assigns.

The Commonwealth of Pennsylvania, Department of Transportation, in consideration of the conveyance of said lands and interests in lands, does hereby covenant and agree as a covenant running with the land for itself, its successors and assigns, that (1) no person will on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination with regard to any facility located wholly or in part on, over, or under such lands hereby conveyed [,] [and]* (2) that the Commonwealth of Pennsylvania, Department of Transportation, will use the lands and interests in lands and interests in lands so conveyed, in compliance with all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, U.S. Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Non-discrimination in Federally-assisted programs of the U.S. Department of Transportation, Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations and Acts may be amended [, and (3) that in the event of breach of any of the above-mentioned non-discrimination conditions, the Department will have a right to enter or reenter said lands and facilities on said land, and that above described land and facilities will thereon revert to and vest in and become the absolute property of the U.S. Department of Transportation and its assigns as such interest existed prior to this instruction].*

(*Reverter clause and related language to be used only when it is determined that such a clause is necessary in order to make clear the purpose of Title VI.)

В

APPENDIX C

CLAUSES FOR TRANSFER OF REAL PROPERTY ACQUIRED OR IMPROVED UNDER THE ACTIVITY, FACILITY, OR PROGRAM

The following clauses will be included in deeds, licenses, leases, permits, or similar instruments entered into by the Commonwealth of Pennsylvania, Department of Transportation pursuant to the provisions of Assurance 7(a):

- A. The (grantee, lessee, permittee, etc. as appropriate) for himself/herself, his/her heirs, personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree [in the case of deeds and leases add "as a covenant running with the land"] that:
 - 1. In the event facilities are constructed, maintained, or otherwise operated on the property described in this (deed, license, lease, permit, etc.) for a purpose for which a U.S. Department of Transportation activity, facility, or program is extended or for another purpose involving the provision of similar services or benefits, the (grantee, licensee, lessee, permittee, etc.) will maintain and operate such facilities and services in compliance with all requirements imposed by the Acts and Regulations (as may be amended) such that no person on the grounds of race, color, or national origin, will be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities.
- B. With respect to licenses, leases, permits, etc., in the event of breach of any of the above Non-discrimination covenants, Commonwealth of Pennsylvania, Department of Transportation will have the right to terminate the (lease, license, permit, etc.) and to enter, re-enter, and repossess said lands and facilities thereon, and hold the same as if the (lease, license, permit, etc.) had never been made or issued.*
- C. With respect to a deed, in the event of breach of any of the above Non-discrimination covenants, the Commonwealth of Pennsylvania, Department of Transportation will have the right to enter or re-enter the lands and facilities thereon, and the above described lands and facilities will there upon revert to and vest in and become the absolute property of the Commonwealth of Pennsylvania, Department of Transportation, and its assigns.*

(*Reverter clause and related language to be used only when it is determined that such a clause is necessary to make clear the purpose of Title VI.)

APPENDIX D

CLAUSES FOR CONSTRUCTION/USE/ACCESS TO REAL PROPERTY ACQUIRED UNDER THE ACTIVITY, FACILITY OR PROGRAM

The following clauses will be included in deeds, licenses, permits, or similar instruments/agreements entered into by Commonwealth of Pennsylvania, Department of Transportation, pursuant to the provisions of Assurance 7(b):

- A. The (grantee, licensee, permittee, etc., as appropriate) for himself/herself, his/her heirs, personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree (in the case of deeds and leases add, "as a covenant running with the land") that (1) no person on the ground of race, color, or national origin, will be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities, (2) that in the construction of any improvements on, over, or under such land, and the furnishing of services thereon, no person on the ground of race, color, or national origin, will be excluded from participation in, denied the benefits of, or otherwise be subjected to discrimination, (3) that the (grantee, licensee, lessee, permittee, etc.) will use the premises in compliance with all other requirements imposed by or pursuant to the Acts and Regulations, as amended, set forth in this Assurance.
- B. With respect to (licenses, leases, permits, etc.), in the event of breach of any of the above Non-discrimination covenants, Commonwealth of Pennsylvania, Department of Transportation, will have the right to terminate the (license, permit, etc., as appropriate) and to enter or re-enter and repossess said land and the facilities thereon, and hold the same as if said (license, permit, etc., as appropriate) had never been made or issued.*
- C. With respect to deeds, in the event of breach of any of the above Non-discrimination covenants, the Commonwealth of Pennsylvania, Department of Transportation, will there upon revert to and vest in and become the absolute property of the Commonwealth of Pennsylvania, Department of Transportation, and its assigns.*

(*Reverter clause and related language to be used only when it is determined that such a clause is necessary to make clear the purpose of Title VI.)

APPENDIX E

During the performance of this contract, the contractor, for itself, its assignees, and successors in interest (hereinafter referred to as the "contractor") agrees to comply with the following non-discrimination statutes and authorities; including but not limited to:

Pertinent Non-Discrimination Authorities:

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. § 2000d et seq., 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin); and 49 CFR Part 21.
- The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, (42 U.S.C. § 4601), (prohibits unfair treatment of persons displaced or whose property has been acquired because of Federal or Federal-aid programs and projects);
- Federal-Aid Highway Act of 1973, (23 U.S.C. § 324 et seq.), (prohibits discrimination on the basis of sex);
- Section 504 of the Rehabilitation Act of 1973, (29 U.S.C. § 794 et seq.), as amended, (prohibits discrimination on the basis of disability); and 49 CFR Part 27;
- The Age Discrimination Act of 1975, as amended, (42 U.S.C. § 6101 et seq.), (prohibits discrimination on the basis of age);
- Airport and Airway Improvement Act of 1982, (49 USC § 471, Section 47123), as amended, (prohibits discrimination based on race, creed, color, national origin, or sex);
- The Civil Rights Restoration Act of 1987, (PL 100-209), (Broadened the scope, coverage
 and applicability of Title VI of the Civil Rights Act of 1964, The Age Discrimination Act of
 1975 and Section 504 of the Rehabilitation Act of 1973, by expanding the definition of
 the terms "programs or activities" to include all of the programs or activities of the
 Federal-aid recipients, sub-recipients and contractors, whether such programs or
 activities are Federally funded or not);
- Titles II and III of the Americans with Disabilities Act, which prohibit discrimination on the
 basis of disability in the operation of public entities, public and private transportation
 systems, places of public accommodation, and certain testing entities (42 U.S.C. §§
 12131-12189) as implemented by Department of Transportation regulations at 49
 C.F.R. parts 37 and 38;
- The Federal Aviation Administration's Non-discrimination statute (49 U.S.C. § 47123) (prohibits discrimination on the basis of race, color, national origin, and sex);
- Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, which ensures Non-discrimination against minority populations by discouraging programs, policies, and activities with disproportionately high and adverse human health or environmental effects on minority and low-income populations;
- Executive Order 13166, Improving Access to Services for Persons with Limited English Proficiency, and resulting agency guidance, national origin discrimination includes discrimination because of Limited English proficiency (LEP). To ensure compliance with Title VI, you must take reasonable steps to ensure that LEP persons have meaningful access to your programs (70 Fed. Reg. at 74087 to 74100);
- Title IX of the Education Amendments of 1972, as amended, which prohibits you from discriminating because of sex in education programs or activities (20 U.S.C. 1681 et seq).

Title VI Program Organization and Staffing

PennDOT's Organizational Structure

PennDOT is divided into five (5) main Deputates (see Figure 1, PennDOT Organizational Structure). Each has authority over one of several transportation functions as follows:

Highway Administration Deputate

This Deputate is responsible for the design, construction, and maintenance of the Commonwealth's highways and bridges. It includes design, construction, maintenance, materials testing, environmental review, and safety and traffic engineering. The Commonwealth is divided into 11 engineering districts, and each district has responsibility for highways in its respective region. A district executive manages each district and reports to the Deputy Secretary for Highway Administration. PennDOT contracts with private industry for major construction projects while using in-house staff for routine maintenance and winter services.

Planning Deputate

This Deputate is responsible for planning and programming in each transportation mode and serves as the centralized focal point to coordinate and track progress on improvement projects throughout the state. This Deputate oversees the Public-Private Transportation Partnership Office, the Center for Program Development and Management and its divisions, and the Bureau of Planning and Research and its divisions. This Deputate also includes sections working on long-range research and map making.

Administration Deputate

This Deputate is comprised of the following Bureaus and their divisions: Fiscal Management, Office Services, and Innovations. It also includes the Bureau of Equal Opportunity (BEO) which oversees the Title VI Program. This Deputate is also the liaison to the Human Resources & Management and Information Technology Infrastructure & Operations Bureaus at the PA Office of Administration.

Driver and Vehicle Services Deputate

The Driver and Vehicle Services Deputate is comprised of the following Bureaus and their divisions: Motor Vehicles, Driver Licensing, and Support Services as well as the Office of Risk Management, and the office of Information/Fiscal Services.

Multimodal Transportation Deputate

The Multimodal Deputate is comprised of the Bureau of Aviation and its divisions, the Bureau of Public Transportation and its divisions, and the Bureau of Rail, Freight, Ports, and Waterways.

Interdisciplinary Approach

All of PennDOT's Deputates, program areas and planning partners have responsibilities under the Title VI Program and work with the BEO to coordinate their transportation planning activities to ensure compliance with law and regulation. For example, the collection of demographic data needed to address the impacts, benefits and burdens of transportation plans for the public is collected locally by Metropolitan Planning Organizations (MPO) and Rural Planning Organizations (RPO) and shared with local representatives of the Planning Deputate, who in turn share this information with agents from the Highway Deputate and the BEO to generate analyses. These analyses are then shared with Planning to be applied to its public involvement process for coordinated public engagement activities. No Deputate or program area within the Department operates in a vacuum, as they must coordinate their processes with each other and the BEO to ensure compliance with the Title VI Program. Additional examples of these coordinated efforts will be provided later in this document.

Title VI Program Administration and Oversight

The Secretary of the Pennsylvania Department of Transportation is responsible for ensuring the implementation of the Department's Title VI Program. Department-wide, the Title VI Program is administered by the Bureau of Equal Opportunity (BEO) in the Administration Deputate. Two (2) individuals in the BEO are responsible for the supervision of Title VI Program actions throughout the Department: The Title VI Program Administrator and the Title VI Program Specialist (Figure 2).

Title VI Program Administrator Responsibilities

The Director of BEO serves as the Title VI Program Administrator. The Title VI Program Administrator reports to the Deputy Secretary for Administration, who advises the Secretary of Transportation and the Executive Staff concerning statements of policy, dissemination of information with respect to the policy, identification of problem areas and methods for solving identified problems. The Director is also responsible for support staff in areas of the Title VI nondiscrimination, equal opportunity, contract compliance, Disadvantaged Business Enterprise (DBE), On-the Job Training (OJT), Americans with Disabilities Act accessibility, and other special program areas.

The Title VI Program Administrator acts as the responsible Departmental official in matters relating to the Title VI Program and assists the Secretary of Transportation in carrying out the Title VI Program responsibilities of the Department. Specifically, the Title VI Program Administrator has the responsibility to:

- 1. Recommend, develop, disseminate, monitor, and pursue Departmental policies on the implementation of the Title VI Program and assist the operating elements in the establishment of Title VI Program.
- 2. Prepare uniform Departmental Title VI Program regulations and issue guidelines and programs directives.
- 3. Advise the Secretary concerning significant developments in the implementation of the Department's Title VI Program.

4. Review, evaluate, and monitor operating elements' activities and programs relating to Title VI Program and effectuate changes to assure consistency and program effectiveness.

- 5. Monitor compliance with DOT Order 1050.2, Standard DOT Title VI Assurances, including the review of any expansion or addenda to the Assurance by the operating elements.
- 6. Provide leadership, guidance, and technical assistance to the operating elements in the carrying out of their Title VI Program responsibilities.
- 7. Ensure that all complaints of discrimination alleging noncompliance with Title VI and related civil rights laws and authorities, and the regulations of the Department implementing the Title VI Program, are processed, investigated and resolved in a fair and timely manner in accordance with Title VI, related laws, authorities and the regulations and orders of the Department.
- 8. Take appropriate, fair and timely action with regard to all findings of noncompliance under Title VI Program, by initiating or participating in attempts at informal resolution and reports to the Deputy Secretary for Administration.
- 9. Provide primary coordination and liaison with other agencies, offices, and public and private organizations outside the Department and with the U.S. Department of Justice, in conjunction with the Office of Chief Counsel, to achieve program objectives.
- 10. Disseminate information to, and provide continuous and meaningful consultation with, the public concerning the Department's Title VI Program, including, in appropriate situations, the provision of material in languages other than English.

Title VI Program Specialist Responsibilities

The Title VI Program Specialist is charged with the day-to-day responsibility for implementing, monitoring, and ensuring PennDOT's compliance with Title VI and related civil rights laws, authorities and regulations. The Specialist is involved with various stages of planning and project development to assist in preventing and/or correcting discriminatory practices. The Specialist reports to the Title VI Program Administrator and is responsible for the day to day coordination, oversight, and monitoring of all Title VI Program activities. The Specialist also provides technical assistance and training for PennDOT Deputates, Engineering Districts, subrecipients, and contractors. In addition, the Specialist advises the Administrator of developments on the front-end that may have an impact on the Title VI Program's implementation. Furthermore, as a monitor and initiator of activities, the Specialist provides an element of checks and balances to the Title VI Program's implementation.

The duties of the Specialist include, but are not limited to, the following:

- Conduct Title VI Program reviews of program area activities triennially or when necessary to cover aspects not covered through the day-to-day approach. Only those parts of programs where Title VI Program issues are involved should be reviewed which include but are not limited to public engagement and public accommodation. The Specialist will review bi-annual reports prepared and submitted by the Engineering District Title VI Program Coordinators located in the Engineering District Offices.
- 2. Review findings of program area reviews, which address Title VI Program issues to ensure findings of discrimination or nondiscrimination are adequately supported. These reviews are conducted annually or at least triennially, depending on the program area and its level of public engagement.
- 3. Conduct Title VI Program reviews of each MPO/RPO to ensure compliance with the provisions of Title VI using a triennial monitoring schedule.
- 4. Review PennDOT's buildings and facilities (including rest areas, Welcome Centers and other facilities open to the public) to ensure compliance with the Title VI Program.
- 5. Provide technical assistance when requested by Highway Administration staff tasked with the ADA Act/504 Compliance.
- 6. Establish procedures to resolve determinations of non-compliance.
- 7. Process the disposition of Title VI Program complaints received by PennDOT.
- 8. Collect statistical data (race, color, national origin, limited English proficiency and low income) of participants in, and beneficiaries of State and federal highway funded programs (i.e., relocates, impacted citizens, and affected communities). Review Environmental Impact Statements generated by

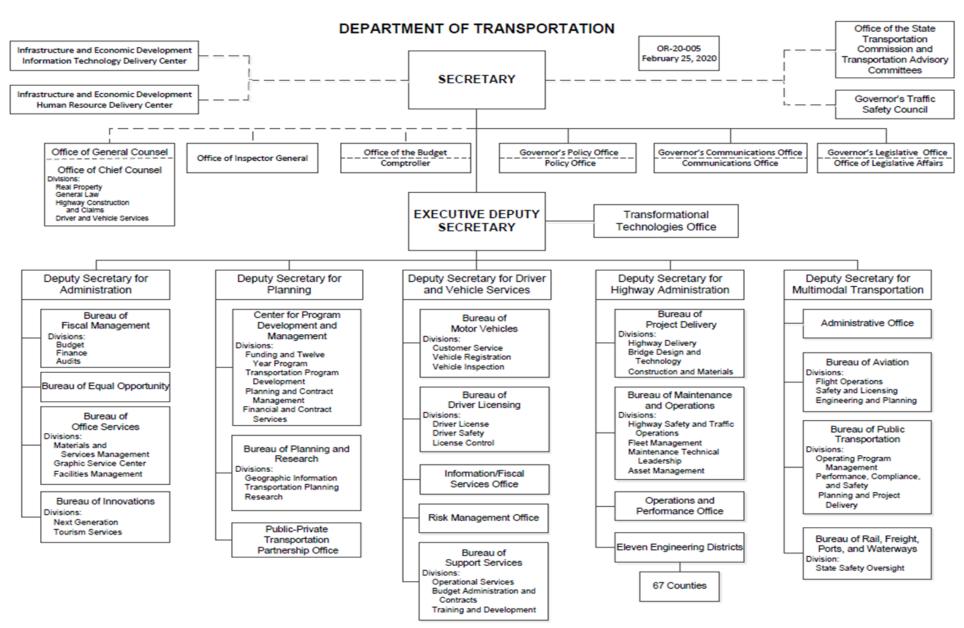
- Engineering Districts, MPOs and RPOs for the Title VI Program and for Environmental Justice compliance.
- 9. Work with program officials to correct identified Title VI Program problems or discriminatory practices or policies (Disparate Impact assessments).
- 10. Conduct training programs on Title VI and related civil rights statutes and authorities for Department staff, the public, subrecipients and contractors.
- 11. Prepare the Title VI Program Annual Work Plan & Accomplishment Report presenting the accomplishments for the past year and goals for the next two (2) years.
- 12. Work with program officials to develop Title VI Program information for dissemination to subrecipients and the general public and, where appropriate, in alternate formats and languages other than English.
- 13. Conduct post-grant approval reviews of State and federal programs and applicants for compliance with Title VI Program requirements (i.e., highway location, design and relocation, and persons seeking contracts with the Commonwealth).
- 14. Proactively identify, investigate and work to correct cases of disparate treatment and disparate impact when found to exist.
- 15. Establish procedures for promptly resolving deficiency status and reducing to writing the remedial action agreed to be necessary, all within a period not to exceed ninety (90) days.
- 16. Provide technical assistance and advice to program area officials on Title VI Program matters.
- 17. Update Title VI Program Plan as necessary to reflect organizational policy or regulatory/implementation changes.
- 18. Report to and work with federal administrative entities to address and correct complaints and reports of program deficiencies.

Title VI Program Coordinators and Representatives

Within each program area, Deputate and Engineering District there are one or more Title VI Coordinators and Representatives who document a program's or District's Title VI Program activities and report them to the Title VI Program Specialist. A sampling of the 2019-2020 Coordinators and Representatives are as follows:

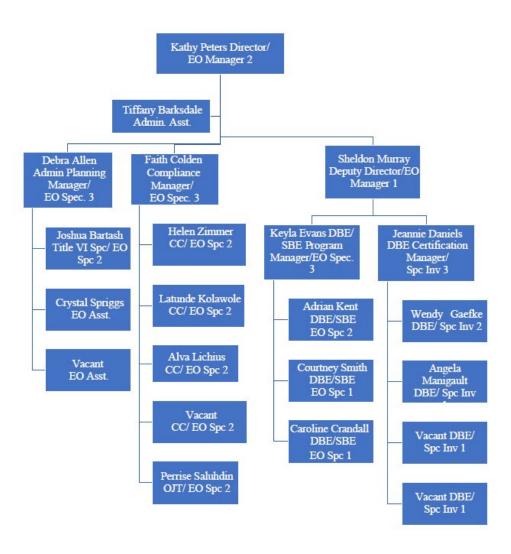
		Division/Federal Program	
Deputate	Bureau/Director	Area	Title VI Coordinator
•••		Highway Delivery/Contract Management	
			Michele Harter
		Highway Delivery/Highway Design & Tech. Svcs.	Ryan VanKirk
		Environmental Planning	Mark Lombard
Highway Administration	Project Delivery/Brian Thompson	Right-of-Way and Utility	Dale Perry
	Planning and Research/Teresa Thompson		
Planning		Transportation Planning	Teresa Thompson
	Center of Program Development and Management/ Brian Hare		
Planning			Hugh McGowan
	Bureau of Office Services / Diane Chamberlin		
Administration	Diane Chamberiii		Terry Pearsall
Administration	Bureau of Innovation/Tourism/ Steven Chizmar		Tiffany Brown
Multimodal and Transportation	Bureau of Aviation/ Anthony McCloskey		Anthony McCloskey
Multiprodul and Transportation	Bureau of Public Transportation/ Danielle Spila		Nicheles Paldwin
Multimodal and Transportation	Bureau of Rail, Freight, Ports, & Waterways/ Michael Sorpo		Nicholas Baldwin
Multimodal and Transportation	District Free section	Title VI Countington	Tom Stettler
Engineering District	District Executive	Title VI Coordinator	Title VI Representative
1	Brian McNulty	Thomas J. McClelland	Autumn Kelley
2	Thomas Zurat	Robert Jaconski	Lisa M. Ludwig
3	Sandra Tosca	Michael Bender	Timothy Sullivan
4	Richard Roman	Sharon Hazelton	Emma Pugh
5	Michael Rebert	Kevin Milnes	Anthony Geronikos
6	Kenneth McClain	Keith Dawson	Eugene Blaum
8	Michael Keiser	Richard Deen	Christopher Drda and Kevin Keefe
9	Thomas Prestash	Brad Brumbaugh	Randy Hillegrass
10	Brian Allen	Jessica Rizzilli	Jeff Mountain
11	Cheryl Moon-Sirianni	Mark Young	Lori Miles
12	William Kovach	Jessica Setmire	Joshua Theakston

Publication 478 October 2020



Page 17

Bureau of Equal Opportunity Organizational Structure



Title VI Program Area Review Procedures

Broadly, the Federal Highway Administration recognizes five program areas with Title VI Program responsibilities:

- Planning
- Project Development
- Right-of-way (property acquisition and management)
- Construction
- Research

These program areas are spread across the five (5) deputates as indicated on the organization chart. In addition, each Engineering District administers certain portions of the federal program areas within its internal operations.

In accordance with 23 CFR 200.9 (b), the Pennsylvania Department of Transportation reviews and monitors each program area's and Engineering District's internal projects, programs, policies and procedures to ensure compliance with nondiscrimination requirement and the Department's Title VI Program obligations. Working in coordination with Program Liaisons, Districts' Title VI Program Representatives and Coordinators and the Title VI Program Specialist, the Bureau of Equal Opportunity collects data and prepares bi-annual reports from information submitted by Engineering District Coordinators to the Bureau. The first reporting period starts September 1st and ends February 28th (or 29th on leap years). The second report period starts March 1st and ends August 31st. During the reviews, the BEO's Title VI Program Specialist reviews the data and any information specifically related to the program area's administration. The BEO includes its findings in the Department's update to the Title VI Program Annual Work Plan & Accomplishment Report.

The Bureau of Equal Opportunity also conducts desk audits and on-site reviews of all of PennDOT's program areas, as well as cities, counties, planning agencies and any other recipient of federal-aid highway funds to ensure they are complying with Title VI Program requirements. These reviews are part of an annual and triennial schedules and are based on 23 CFR 200.9 (b) (6) and 42 U.S.C. 2000d. During each MPO and RPO site visit, the reviewer examines the following subrecipient Title VI Program documents:

- Title VI Program Policy
- Title VI Program Complaint Procedures
- Title VI Program Complaint Log
- Limited English Proficiency (LEP) Plan
- Public Participation Plan
- Environmental Justice Analysis Plan (General Procedures and Demographic Data)
- Appointment Letter of a Title VI Program Coordinator
- Board Agenda and Minutes showing submission and approval of the Title VI Program Policy, Complaint Procedures and DOT Standard Assurances

The reviewer recommends corrections to the documents and procedures and gives the subrecipient's staff an opportunity to seek guidance regarding compliance with the nondiscrimination statutes and authorities.

In addition to reviewing documents and plans directly associated with the Title VI Program, the Title VI Program Specialist, Coordinators and Representatives also review samples of internal communications, policies and employee guidance statements. This is done to ensure that no policy or practice proposed by the Department or its subrecipients have a disparate

impact on any group of people based on their race, color, national origin, limited English proficiency or low-income status.

Title VI Program Subrecipient Review Procedures

Each program area within PennDOT shall require every applicant for Federal financial assistance to include in its application a section "TITLE VI ASSESSMENT". These procedures shall contain information sufficient to permit an initial determination of whether the applicant will comply fully with the Title VI Program requirements which shall contain applicant's analysis of the effects of the proposed use of Federal financial assistance upon Title VI Program concerns.

Information Required

Each program area shall prepare application guidelines setting forth, in detail, specific information required from applicants with respect to each of the operating element's Federal financial assistance programs. The Title VI Program Administrator shall coordinate with the program areas to establish a schedule to review and may amend guidelines. Applicants may obtain copies upon request. While these guidelines should be tailored to the needs of the Federal financial assistance program, they shall call for the following information:

- A statistical demographic breakdown by race/color, age, sex, disability, national origin, ethnicity (Hispanic/Latino only), limited English proficiency and low-income of:
 - The population eligible or likely to be served or affected by the project;
 - The projected users or beneficiaries of the project;
 - The owners of property to be taken, and persons or businesses to be relocated or adversely affected, as a result of the project; and
- The present or proposed membership of any planning or advisory body, which is an integral part of the program or project information concerning employment.
- Information relating to Disadvantaged Business Enterprise participation.
- The proposed location, and alternative locations, of any facilities to be constructed or used in connection with the project, together with data concerning the composition by race/color, age, sex, disability, national origin, ethnicity (Hispanic/Latino only), limited English proficiency and low-income of the populations of the areas surrounding such facilities or likely to be impacted.
- A concise description of:
 - Any complaints or lawsuits alleging discrimination on the basis of race, color, or national origin filed against the applicant or any of its proposed sub-grantees within the last five (5) years of the date of application, together with a statement of the status or outcome;
 - Any pending application by the applicant or any of its proposed sub-grantees for Federal financial assistance to any Federal agency;
 - Any civil rights compliance review performed or being performed on the applicant or any of its proposed sub-grantees by any State, local or Federal agency within the last five (5) years of the date of application, together with a statement of the status or outcome of such review; and

Any other information deemed necessary by the Title VI Program Administrator.

<u>Analysis</u>

Each program area shall require every applicant to analyze its Title VI Program performance. The precise components of this analysis shall be made part of the application guidelines to be prepared by the program areas. The analysis in any case shall include the following items:

- The relative benefits, services and adverse impacts of the proposed project and its alternatives on persons and businesses of majority and minority racial, national origin, and or low-income groups;
- A statement of any problems, potential as well as actual, that will or may occur with respect to any Title VI Program concern;
- A statement of what action the applicant agrees to take to correct any such problems;
- A statement of the affirmative action that the applicant will take to ensure full compliance with all Title VI Program requirements, including, but not limited to, such matters as provisions for communicating with persons whose primary language is not English, nondiscrimination in covered employment, outreach at all stages of the planning and implementation of the project to persons and communities affected thereby, equal access to services and benefits of the project, and Disadvantaged Business Enterprise participation;
- A description of how the applicant will enforce the Title VI Program requirements of its sub-grantees and contractors; and
- Any additional analysis deemed necessary by the Title VI Program Administrator.

Additional Information and Analysis

If BEO determines that the "TITLE VI PROGRAM ASSESSMENT" is incomplete or that more information is needed to make a determination of compliance, the operating element shall require the applicant to provide such information within sixty (60) days of the request.

Failure by the applicant to provide such information in a timely fashion may result in a determination of noncompliance.

Initial Determination Regarding Probable Compliance

Based upon the "TITLE VI PROGRAM ASSESSMENT", and within fifteen (15) days of receiving the initial application or additional information, BEO shall make a determination of compliance. This determination shall be one of the following:

- The applicant will comply in all respects with the Title VI Program requirements;
- It cannot be determined without an on-site compliance audit whether the applicant will comply in all respects with the Title VI Program requirements; or
- The applicant fails to comply in all respects with the Title VI Program requirements.

Outcome

• If a determination of compliance is made, no further pre-award civil rights review shall be necessary.

- If an on-site compliance audit is required, the applicant shall be found as a result of this audit either to be in compliance or in noncompliance with all aspects of the Title VI Program requirements.
- If a determination of noncompliance is made, the applicant may, within sixty (60) days of receiving notice of the determination, ask for reconsideration, submitting therewith any additional information or analysis it believes to be relevant. The Title VI Program Administrator shall consider and decide any such request for reconsideration, within thirty (30) days of receipt.
- In the event of a determination of compliance after an application review or as the result of a pre-award on-site compliance audit, the Title VI Program Administrator shall concur in any approval of the application. The BEO shall not concur in the approval of the application where there is a finding of noncompliance resulting from an application review or resulting from a pre-award on-site compliance audit.

Review by the Title VI Program Administrator

Where a finding of noncompliance is made by the BEO or FHWA, as the result of a complaint investigation, application review, or on-site audit, PennDOT may, upon consultation with FHWA, seek to effectuate compliance by:

- 1. Suspending, terminating or refusing to grant or continue Federal Financial assistance;
- 2. Refer the non-compliant entity to the Department of Justice;
- 3. Instituting any applicable proceeding or imposing sanctions authorized pursuant to State and local law.

In addition to an initial review, all of PennDOT's subrecipients are placed on a triennial review schedule by the Title VI Program Specialist. These reviews entail a request for Title VI planning and program documents, a desk audit and an on-site visit with the Specialist and the subrecipient's Title VI Program teams. Any program deviations discovered are addressed and where appropriate, corrective action determinations are issued.

Data Collection, Reporting, and Analysis

Statistical data on race/color, age, sex, disability, national origin, limited English proficiency and low income of participants in and beneficiaries of PennDOT programs (e.g., relocatees, impacted citizens, and affected communities), will be gathered and maintained by each Engineering District and Program Area Title VI Program Coordinator. Each of the Title VI Program Areas and Districts will maintain data to be reported to the Title VI Program Specialist. The Department's Title VI Program Specialist will ensure that information is collected annually for Program Areas and biannually for Districts and maintained for analysis and federal review. The data gathering process will be reviewed annually or when issues are reported or become known, to ensure sufficiency of the data in meeting the requirements of the Title VI Program administration.

The BEO is then able to collect this information through annual Title VI Program reviews as required by 23 CFR 200.9 (b) (6). These reviews serve as a baseline for each Program Area's Title VI Program knowledge and allows the BEO to assess the effectiveness of the Program Area's activities.

The BEO uses this data to assess and conduct disparate treatment, disparate impact, and benefits and burdens analysis and reports. These analyses and reports are shared with PennDOT leadership and FHWA to assist in identification and correction of program deficiencies.

Title VI Program Training

As a direct recipient of federal assistance, PennDOT is required to comply with Title VI of the Civil Rights Act, related statutes, regulations and authorities. It is recommended that any agency which receives federal and/or state financial assistance from PennDOT should also receive training on transportation related Title VI and the related statutes, regulations and authorities' issues. Title VI Program training will be made available at least annually to contractors, subrecipients, program areas and Engineering Districts.

The training will provide comprehensive information on Title VI Program provisions, its application to program operations, and identification of Title VI Program issues, complaint procedures, resolution of complaints and appropriate ways to address and provide LEP and ADA accommodation requests. A summary of training conducted is reported in the Title VI Program Annual Work Plan & Accomplishment Report submitted to the Federal Highway Administration.

The Title VI Program Specialist has created multiple web-based trainings addressing Title VI/Non-discrimination, LEP Guidance for Customer Service Staff, ADA/504 and EJ/Public Participation which can be taken annually by PennDOT staff.

The PennDOT's Title VI Program Specialist is responsible for coordinating and providing individualized training as needed or requested and will provide training in areas such as:

- Basic Civil Rights Program Training: A basic overview of PennDOT's civil rights programs and the applicable laws, statutes and authorities, as well as how to administer the programs at the Division office and the State DOT levels, including development, monitoring, implementation and approval of state program documents. The course is divided into four (4) separate modules for: Nondiscrimination, Environmental Justice/Public Participation, Americans with Disability Act/504 of the Rehabilitation Act and Limited English Proficiency.
- Limited English Proficiency (LEP): Providing services to all people regardless of race, color, age, sex, creed, disability, national origin, and low income and what federally assisted programs should know about identifying the public's need locally and providing services and meaningful access to LEP individuals.

Title VI Program Complaint Procedures

PennDOT's Title VI Notice to the Public is provided on the Department's <u>Title VI webpage</u> as translatable content using the Commonwealth's web translation feature and is made available in all Title VI Compliance documents, the <u>Public Participation Plan</u>, <u>Limited English Proficiency Plan</u>, and is included in public versions of the Statewide Transportation Improvement Plans (STIP), Statewide Long Range Transportation Plans (LRTP), and the Twelve Year Plans (TYP).

Any person who believes they have been aggrieved by a discriminatory practice under the Title VI Program has a right to file a formal complaint with PennDOT. Any such complaint must be in writing and filed with the Department Title VI Program Specialist or Coordinators within one hundred eighty (180) days following the date of the alleged discriminatory occurrence. The Title VI Program Discrimination Complaint Form can be obtained from the Bureau of Equal Opportunity by dialing 1-800-468-4201 or at:

https://www.penndot.gov/about-us/EqualEmployment/Documents/EO-478%20Discrimination%20Complaint%20Form.pdf

Complaints may be submitted to FHWA, PennDOT and its subrecipients, the United States Department of Transportation (USDOT), and the United States Department of Justice (USDOJ).

Processing Procedures for External Complaints of Discrimination

Filing of Complaints

Any person who believes that they or any specific class of persons has been subjected to discrimination or retaliation prohibited by any of the Civil Rights authorities and/or based upon race, color or national origin may file a written complaint¹. The complaint may be filed by the affected individual or a representative and must be reduced to writing. A complaint must be filed no later than 180 days after the following:

- The date of the alleged act of discrimination; or
- The date when the person(s) became aware of the alleged discrimination;
 or
- Where there has been a continuing course of conduct, the date on which that conduct was discontinued or the latest instance of the conduct.

Complaints shall be in writing and signed by the complaining person(s), or representative, and include the complainant(s) name, address and telephone number. Allegations of discrimination received by fax or e-mail will be acknowledged and processed. Allegations received by phone can be reduced to writing as an accommodation upon request and provided to the complainant for confirmation or revision and complainant's signature before processing. (Appendix A --Complaint Form)

¹ Although only race, color, and national origin are covered under Title VI of the Civil Rights Act of 1964, other federal and Commonwealth Civil Rights laws require the Department to address complaints based on broader protected classes such as age, sex, creed and disability, employing the same or comparable practices to address disparate treatment and disparate impact allegations.

Processing Complaints

PennDOT (like all Recipients, including Subrecipients) does not investigate complaints filed against itself in cases where FHWA funding or grants are involved. If a complaint is filed against PennDOT that falls under FHWA's jurisdiction, it will be forwarded to the FHWA Division Office, which will forward the complaint to the FHWA Headquarters' Office of Civil Rights (HCR) for processing and potential investigation.

Title VI Program complaints filed directly with PennDOT against its subrecipients will be processed in accordance with the FHWA approved complaint procedures. However, FHWA has the authority to make all final decisions, including dismissing complaints and issuing letters of findings. All complaints are investigated unless:

- The complaint is withdrawn by the complainant;
- The complainant fails to provide required information after numerous attempts;
- The complaint is not filed timely; or
- The complaint is involving an issue other than discrimination, or if the complaint is not based on a protected class.

Investigative Process

BEO uses the Final Complaint Manual, as provided by FHWA, for guidance in the investigation process:

https://www.fhwa.dot.gov/civilrights/programs/finalcomplaintmanual110410.cfm#ch apt3

Investigative Plan (IP): A working document is prepared and is intended to define the issues and lay out the blueprint to complete the investigation and work towards resolving the claim. The IP is an internal document for use by the investigator to keep the investigation on track and focused on the issues and likely sources of evidence or corroboration.

Complaint Log: BEO maintains a complaint log to document all activity related to the complaint. The log includes the following:

- Complainant name and address
- Respondent name and address
- Basis(es) of the discrimination complaint;
- Allegation(s)/Issue(s) surrounding the discrimination complaint;
- Date the discrimination complaint was filed;
- Date remitted to FHWA
- Date the investigation was complete;
- Disposition and date;
 Other pertinent information.

Complaint Documentation: All documentation received by PennDOT that falls under FHWA's jurisdiction, will be summarized and forwarded the FHWA within sixty days (60) of receipt of complaint, for a final decision.

Dissemination of Title VI Program Information

State "Sunshine Laws" require governmental agencies to remain "transparent," hold public meetings and provide information vital to the public by publishing or broadcasting program information in the news media. Advertisements must state that the program is an equal opportunity program and/or indicate that federal and Commonwealth law prohibits discrimination. Additionally, reasonable steps shall be taken to publish information in languages understood by the population eligible to be served or likely to be directly affected by the program. The Department's policies, procedures and methodology are articulated in greater detail in the Department's <u>Public Participation Plan</u> and <u>Limited English Proficiency Plan</u> which are made available to the public through request and on the Department's web site as translatable content.

Title VI Program Coordinators within the Highway Administration and in coordination with the Planning Deputate and local MPOs and RPOs are responsible to:

- Conduct citizen participation public meetings for highway construction needs;
- Review newsletters and other publications and reports;
- Monitor public involvement process;
- Assure public participation in the selection of a design alternative for a highway construction project (for example, a roundabout vs. a traffic signal);
- Media targeted for underserved populations inclusively but not limited to newsletters and newspapers;
- Review activities associated with public meetings to enhance the participation of target communities;
- Disseminate to the public their rights to call or write the Department to view plans and discuss environmental or discriminatory problems;
- Notify and make accessible public meetings regarding a proposed project to affected residents; and
- Ensure public participation in the location and needs of the public meeting.

Public Participation Requirements

The following information addresses PennDOT's public engagement responsibilities for the Statewide Long-Range Transportation Plan (LRTP), Twelve Year Program (TYP), Statewide Transportation Improvement Program (STIP), and Statewide Public Participation Plan (PPP). The Department provides public comment periods for each of these plans and documents all the comments shared in surveys, workshops, focus groups, and other public forums. The comments are reviewed and analyzed by Department, MPO and RPO personnel to better understand the public's needs and requests. The analysis is used for the update of the Statewide plans. PennDOT also documents comments and responds to questions on the draft plans. A summary of the public participation process, comments, and responses generated during the update are made available to the public upon request.

The LRTP is PennDOT's largest and most comprehensive statewide transportation plan that covers a 25-year forecast period. Due to the range of topics in this plan, it is important to call for the involvement of many stakeholders. The public participation efforts for the LRTP update takes place over a period of months and provide opportunities for the public to take part in the LRTP development from beginning to end. This includes developing the direction and specific actions for implementing the plan's strategies. PennDOT provides opportunities for the public to get involved in the update process including a survey, public workshops, and focus groups. The types of outreach tools and opportunities may vary from one update to the next, but the details on public participation opportunities are defined and publicized in advance of the events via the Department's website, social media and print media outlets. During the update process, PennDOT holds at least one online public forum at a minimum. Once developed, the plan is made available for a 30-day comment period and all comments are reviewed and included in the analysis.

The TYP is a mid-range collaborative planning tool that provides a 12-year outlook and is updated by the Department with input from the MPOs and RPOs for adoption by the State Transportation Commission (STC) every two years. Public participation is an important component of updating the TYP. More information about the STC and how the public can get involved in the process can be found at: www.TalkPATransportation.com. Participation in the TYP begins with the release of the Transportation Performance Report. This report contains information about how PA's transportation system performed over the most recent two-year period. The public is encouraged to review this report before the STC seeks public input and feedback on local and statewide transportation priorities. This plan has a 45-day public comment period which includes a customized survey and public meeting. The public meeting is hosted by the PennDOT Secretary who is the Chair of the STC. Other members of the STC and PennDOT Executive staff may also attend the public meeting and take part in a question and answer session following the main presentation.

The TYP isn't required to comply with federal guidance for public involvement, but PennDOT is dedicated to providing public outreach efforts that comply with, and whenever possible exceed, the requirements in the noted federal laws, executive orders and regulations. Additionally, the TYP public outreach efforts must reflect Department's commitment to provide timely access to transportation decision-making processes for all by providing fair and inclusive opportunities for public participation.

The STIP, by federal guidelines, must cover a period of no less than four years. The Department's STIP is comprised of the projects included in the first four years of the TYP. These projects are initially identified, prioritized and approved by regional MPOs and RPOs who conduct their own local public participation process in collaboration with Engineering Districts, the Highway and Planning Deputates. Each MPO and RPO submits their approved projects to the Department in the form of a Transportation Improvement Program (TIP). The regional TIPs are then combined to form the first four years of the TYP and the STIP. The Department coordinates with regional MPOs and RPOs for public involvement opportunities for the STIP, which coincides with the regional TIP updates. The most efficient way for the public to provide input is during the regional TIP update process by contacting the local MPO or RPO. Each MPOs and RPOs have their own Public Participation Plans per regulation and their contractual agreements with the Department.

The PPP is a requirement for compliance with federal guidelines for statewide transportation planning. States are required to have a documented process for providing the public opportunity to participate in statewide transportation planning development including review and comment at key decision points (23 CFR 450.210 [a]). The PPP is PennDOT's documented public engagement process. It demonstrates PennDOT's commitment to effective public participation and its importance to the statewide planning process. Prior to updating the PPP, the Department reaches out to a number of Stakeholder and special interest groups to solicit their input and once completed, these Stakeholders are provided an opportunity for feedback. Once reviewed by the Stakeholder group, the final PPP is presented to the public for a 45-day comment period.

When PennDOT updates each of these program documents, it is announced to the public and a wide range of interested parties are invited to get involved. These parties include affected public agencies, and stakeholders, such as:

- Public transportation employees
- Public ports operators
- Freight shippers
- Private providers of transportation (including intercity bus operators)
- Users of public transportation
- Users of pedestrian walkways
- Users of bicycle transportation facilities
- Providers of freight transportation services
- Representatives of those with disabilities
- Representatives of limited English proficient populations
- Representatives of Native American Tribes
- Other interested parties

PennDOT also works closely with the MPOs and RPOs, state and local elected officials, and municipal governments who are directly connected with the public and the communities that make up planning regions. They are central to PennDOT's local outreach efforts across the state.

The Department helps the public get involved by providing inclusive resources. As noted, anyone who requires an auxiliary aid or service for effective communication, documents in alternative formats or languages, or a modification of policies or procedures to participate in a program, service, or activity of PennDOT, is directed to contact the Bureau of Equal Opportunity. Other steps that PennDOT takes to support full public access to transportation planning processes include:

- Holding public meetings in places that are ADA accessible
- Holding public meetings that are accessible to public transportation whenever possible
- Providing screen reader compliant website content
- Providing easy to translate website content

 Providing materials and announcements translated in other languages or braille upon request

• Providing interpretation services upon request

Under Commonwealth and federal laws and regulations, the Department and its planning partners must engage with the public on project level activities, as well as for the development of planning documents. Publication 295 is a guide for PennDOT personnel, consultants, and personnel from other administrative jurisdictions - such as local project sponsors - engaged in individual transportation project development activities ranging from the beginning of project development to physical project construction. Publication 295 describes requirements, approaches, and techniques used for meaningful public involvement on a project-by-project basis.

Limited English Proficiency (LEP)

Authority

Pursuant to Title VI of the Civil Rights Act of 1964 and related statutes, the Department must ensure that no person shall on the grounds of race, color or national origin be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity it administers. The United States Supreme Court in Lau v. Nichols, 414 U.S. 563 (1974) stated that one type of national origin discrimination is discrimination based on a person's inability to speak, read, write, or understand English.

Executive Order 13166, "Improving Access to services for Persons with Limited English Proficiency" was adopted to "...improve access to federally conducted and federally assisted programs and activities for persons who, as a result of national origin, are limited in their English Proficiency..." This Executive Order is directed at implementing the protections afforded by Title VI of the Civil Rights Act of 1964 and related regulations. Accordingly, it prohibits recipients of federal financial assistance from discriminating based on national origin by failing to provide meaningful access to services to individuals who are LEP. This protection requires that LEP persons be provided an equal opportunity to benefit from or have access to services that are normally provided in English.

<u>Mission</u>

To build awareness of the need and methods to ensure that LEP persons have meaningful access to important federally assisted programs and to ensure implementation of language access requirements under Title VI of the Civil Rights Act, the Title VI regulations, and Executive Order 13166 in a consistent and effective manner across agencies.

Who is Limited English Proficient?

LEP individuals are those who do not speak English as their primary language and have a limited ability to *read, write, speak, or understand English as a result of their national origin.* These individuals may be entitled to language assistance with respect to a particular type of service, benefit, or encounter.

The Title VI Program Specialist annually reviews census data as well as language request logs generated by PennDOT facilities, subrecipient and contracting agents for any changes in

statewide demographics and, if those changes are significant, updates the Department's "Four Factor Analysis." Currently, the areas of the state that have the largest concentration of individuals with LEP needs lie within metropolitan areas. With the assistance of employees that are bilingual, not-for-profit volunteers and contractors hired by the Commonwealth, as well as contracted tools such as web translation features and over-the-phone interpretation, the Department and its Commonwealth employees can use these resources to help with translations and interpretations. Non-Commonwealth subrecipients must establish their own LEP translation and interpretation services independent of the Commonwealth's contracts in order to comply with law, regulations and the Title VI Program assurances and provisions in their contracts with the Department. However, when working in conjunction with PennDOT, planning partners are encouraged to work with Department staff who can utilize the Department's LEP contracts and resources on behalf of the planning partner. Language assistance is available by calling 1-800-468-4201 (TTY: 711).

PennDOT currently maintains the following LEP resources:

- Contracted over-the-phone translation services
- Contracted interpreters
- Contracted document translation services
- "Please Point" and "One Moment Please" tools used in customer service locations
- Posters listing 46 different languages for LEP self-identification
- Certified volunteer interpreters and bi-lingual staff
- Driver Knowledge Tests in eighteen (18) of the most common languages
- Web-based translation services for the Department's web site

A LEP web-based training was created by the BEO in 2018 which was uploaded to the Department's web-training resource account which all Department staff engaging in customer service activities can take annually. Individualized LEP training is given in conjunction with on-site reviews or when requested by individual Engineering Districts, program areas, planning partners, contractors or any of the stakeholders. This activity is continually ongoing and training needs are identified and requested throughout the year. The Department will ensure at a minimum that all Engineering Districts and program areas are provided training at least once every three (3) years. The language identification posters and interpretation procedures are posted at the front desk of all the Department's Engineering District Offices. Central Office program areas that are likely to encounter LEP individuals also maintain copies of the LEP resources and tools and track the number of LEP requests and the specific language requested.

The Department's current Language Access Plan for LEP has been made available on Department's website on the Bureau of Equal Opportunity web-page which can be found at: http://www.dot.state.pa.us/public/PubsForms/Publications/PUB%20478A.pdf. This document has been uploaded as "web-friendly" content to accommodate web-readers, mouse-less access and translation features.

Environmental Justice

The Department recognizes the importance of identifying traditionally underserved or marginalized communities through Environmental Justice (EJ) analysis and reasoning to ensure that these communities are not treated disparately or experience a disproportionate hardship or burden during planning and implementation of Transportation projects or activities. These communities are defined as low-income and minority and often have specific and unique transportation needs that must be considered, planned for, built, and maintained. Minority and low-income communities may be found in urban, suburban, and rural areas and are protected under Title VI of the Civil Rights Act as amended, as well as under executive orders and other legislation and authorities.

In order to ensure EJ is consistently and adequately addressed during the planning and programming process, the Department has developed "Every Voice Counts: Environmental Justice Moving Forward", Pub. 737. The purpose of this publication is to provide flexible guidance rather than fixed prescriptions for addressing EJ in transportation planning and programming in order to meet the unique needs of every agency and jurisdiction in the Commonwealth. Agencies, including MPOs and RPOs, should be prepared to use this guidance to develop unique processes that address their distinct jurisdictions, and are appropriate for their area's demographics, the size and character of their jurisdictions (rural, suburban, or urban), specific transportation needs and priorities, and the agency's available resources.

The procedures contained within "Every Voice Counts" are not an adjudication or regulation. There is no intent on the part of PennDOT to give those procedures preferential weight or deference. Instead it establishes the framework within which PennDOT will exercise its administrative discretion in the future. PennDOT reserves the discretion to deviate from this document, if circumstances warrant.

The Department has an established policy and set of assurances related to compliance with the Title VI Program. PennDOT's Non-Discrimination Policy Statement lists three (3) primary commitments in the execution of its basic mission:

- Conducting and operating each of its programs and facilities in compliance with all requirements imposed by, or pursuant to, Title VI of the Civil Rights Act and related nondiscrimination authorities;
- Providing nondiscriminatory methods of administration for programs and to give reasonable guarantee that the Department, subrecipients, sub grantees, contractors, subcontractors, transferees, successors in interests, and other participants of federal financial assistance under such programs will comply with all requirements imposed by Title VI of the Civil Rights Act and related nondiscrimination authorities; and
- Promptly taking any measures necessary to effect compliance with Title VI of the Civil Rights Act and related nondiscrimination authorities.

PennDOT's Every Voice Counts – Environmental Justice Moving Forward (Publication 737) is currently in the process of being modified and is projected to be approved and released in 2021.

<u>Environmental Justice within PennDOT's Program Development and Project</u> **Delivery Process**

Transportation planning is a continuous process that begins with the identification of transportation problems (needs), leads to the development of a long-range plan, and ultimately results in the development and implementation of specific projects in the Transportation Improvement Program. EJ requires the consideration of affected populations' concerns during each step of the planning process. By addressing these opportunities and challenges at the beginning of the process, a planning organization improves its chances of developing a plan or program that provides an equitable distribution of transportation benefits.

Federal transportation policy frames the planning and programming process that is followed by PennDOT and its planning partners. PennDOT continues to use its Transportation Program Development and Project Delivery Process, documented in <u>Publication 10</u>, and PennDOT's Design Manual 1. This effort, called PennDOT Connects, provides a consistent means of collecting key information relating to purpose and need, potential project limits and characteristics, public participation, and potential environmental resource impacts. In addition, the Department developed a computerized screening form system in PennDOT Connects. If EJ issues are known, they should be documented in PennDOT Connects as early as practicable.

The complete EJ manual is called *Every Voice Counts – Environmental Justice Moving Forward* (2012). It is an update of the original 2004 Every Voice Counts document. It can be viewed at: http://www.dot.state.pa.us/public/pubsforms/Publications/PUB%20737.pdf. This document is currently in the process of being modified and is projected to be approved and released in 2021.

The complete public participation document is called *Public Participation Plan for Statewide Planning (2020)*. The 2020 version is currently available and can be viewed at: http://www.dot.state.pa.us/public/PubsForms/Publications/PUB%20823.pdf

Applicable Manuals, Procedures, and Directives

The following is a listing of procedures, manuals and directives used by the Pennsylvania Department of Transportation, which are applicable to the Federal-Aid Highway program and the Title VI Program.

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d-d4)
- Title 49, Code of Federal Regulations (CFR), Part 21
- · DOT Limited English Proficiency Guidance
- Title 23 CFR Section 200
- FHWA Order 6640.23A
- The U.S. DOT Title VI Standard Assurances signed by each State and other recipients of federal funding pursuant to DOT Order 1050.2A
- Title 28 CFR Section 50.3

 Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (42 U.S.C. 4601-4621-4638, 4651-4655)

- Title VIII (Fair Housing) of the Civil Rights Act of 1968 amended 1974 (42 U.S.C. 36013619)
- Federal-Aid Highway Act of 1970 (23 U.S.C. 109(h) and 136(b))
- Federal-Aid Highway Act of 1973 (23 U.S.C. 162(a) and 324)
- Subsequent Federal-Aid Highway Acts and Related Statutes, Regulations, Directives and Guidance
- Implementation of the Department of Transportation Title VI program DOT 1000.12
- Standard Federal EEO construction contract specifications (Executive Order 11246) as amended 41 CFR 60-4.3(a)

Title VI Program Compliance and Enforcement

Purpose

The purpose of a Title VI/Nondiscrimination Compliance Review Program is to ensure that recipients are compliant with Title VI and other nondiscrimination requirements. These nondiscrimination requirements include but are not limited to the following: The Federal-Aid Highway Act of 1973 (23 United States Code Part 324), The Age Discrimination Act of 1975, Section 504 of the Rehabilitation Act of 1973, and Americans with Disabilities Act of 1990, as amended.

The Department will seek to identify how the recipients and sub-recipients effectively implemented the Executive Orders for Environmental Justice and Limited English Proficiency. Therefore, PennDOT is responsible for ensuring that FHWA recipients are Title VI/Nondiscrimination compliant and that PennDOT is effectively monitoring the Title VI/Nondiscrimination compliance of their sub-recipients.

When Follow-up Reviews are Required

On-site compliance reviews shall be required under the following circumstances:

- When requested by the sub-recipient, another State agency or by FHWA.
- PennDOT will conduct on-site reviews every (3) three years of its sub-recipients, per policy. At these reviews a training session is scheduled. BEO has the discretion to limit such reviews in consideration of the deficiencies previously identified and corrective measures undertaken as a result of conciliation.
- After a Joint Federal Review of the sub-recipient where the findings are Probable Cause of a Title VI Program violation or when corrective actions are issued by FHWA.
- At any time when the Title VI Program Administrator believes that such a review is warranted with respect to any project, the staff of the BEO shall perform all special on-site compliance reviews.

Reports

The result of every compliance audit shall be set forth in a written report to be completed within thirty (30) days of the completion of the on-site visit. The report shall include a summary of the information obtained, specific findings of fact, a determination of compliance or noncompliance, and recommendations, if any. A copy of this report will be sent to the organization that was reviewed and FHWA or FTA, depending on the agency affiliation.

Reconsideration

Within sixty (60) days of being notified of a finding of noncompliance, the applicant or recipient may request reconsideration of the findings by submitting to BEO any additional information or analysis it considers relevant. BEO shall consider the request within thirty (30) days.

Notification of Federal Entities

The Title VI Program Administrator shall promptly notify the appropriate federal entities of every finding of noncompliance resulting from an on-site compliance audit.

Internal Review Process

PennDOT conducts a bi-annual review of each Engineering District to ensure that they are following Title VI Program requirements. The reporting periods are September 1st February 28th (29th if a leap year) and March 1st- August 31st. Each Engineering District is asked to self-evaluate on their Title VI Program compliance by answering evaluation criteria set forth by the BEO. These evaluations are reported to the Title VI Program Specialist within the BEO for review, who presents these findings in the Title VI Program Annual Work Plan & Accomplishment Report which is presented to FHWA. A detailed analysis of these reviews is generated by the BEO which is provided to each District along with on-site reviews and triannual training.

Glossary

Affected Community – A person or persons served or likely to be directly or indirectly affected by a program or activity receiving federal financial assistance from the Department.

Affirmative Action – A good faith effort to eliminate past and present discrimination in all federally assisted programs and to ensure future nondiscriminatory practices.

Applicant – A person who submits an application, request, or plan required to be approved by a Department of Transportation official, or by a primary recipient, as a condition to eligibility for federal financial assistance, and the term "application" means such an application, request, or plan.

Assurance – A written statement or contractual agreement signed by the agency head in which a recipient agrees to administer federally assisted programs in accordance with civil rights laws and regulations.

Beneficiary – Any person or group of persons (other than States) entitled to receive benefits, directly or indirectly, from any federally assisted program, i.e., relocatees, impacted citizens, communities, etc.

Citizen Participation – An open process conducted by PennDOT to convey planned construction projects in which the rights of the community to be informed, to provide comments to the Government on which alternative best meets the needs of the community and to receive a response from the Government are met through a full opportunity to be involved and to express needs and goals.

Compliance – The satisfactory condition when a recipient has implemented all the Title VI Program requirements effectively without evidence of discrimination or can demonstrate a good faith effort towards achieving this end.

Compliance Reviews – Regular systematic inspections of agency programs conducted to determine regulatory compliance with civil rights laws and regulations. Compliance reviews determine compliance and non-compliance in the delivery of benefits and services in federally assisted programs. They identify problems, such as denial of full benefits, barriers to participation, different treatment, lack of selection to advisory boards and planning committees, lack of information, and denial of the right to file a civil rights complaint. Compliance reviews will be conducted on-site or through desk audits.

Complaint – A formal notification of alleged discrimination to the proper authority. The complaint should be signed and contain enough information to permit an investigation and is usually considered filed when it is delivered to the proper official or office.

Conciliatory Agreement – A voluntary agreement between a federal agency and the state or between the State and a sub-recipient that provides for corrective action to be taken by a recipient to eliminate discrimination in any program receiving federal assistance.

Contractor – A person or entity that agrees to perform services at a specified price.

Deficiency Status – The interim period during which the recipient, subrecipient or contractor has been notified of deficiencies, has not voluntarily complied with Title VI Program guidelines, but has not been declared in noncompliance.

Department – the Pennsylvania Department of Transportation; includes each of its operating bureaus and other organizational units.

Director - Title VI Program Administrator.

Disability – A physical or mental medical condition which adversely effects one (1) or more major life function.

Discrimination – An act (action or inaction), whether intentional or unintentional, which excludes a person because of race, color, national origin, age, creed, sex or disability, from participation in, denies the benefits of, or subjects a person to unequal treatment under any program or activity funded or administered by the Department.

Facility – Includes all or any part of structures, equipment, or other real or personal property or interests therein and the provisions of facilities include the construction, expansion, remodeling, alteration or acquisition of facilities.

Federal Financial Assistance – this includes the following:

- 1. Grants and loans of federal funds;
- 2. A grant or donation of federal property and interests in property;
- 3. The detail of federal personnel;
- 4. The sale and lease of, or permission to use (on other than a casual or transient basis), federal property, or interest in such a property without consideration, or at a nominal consideration, or at a consideration which is reduced for the purpose of assisting the recipient, or is in recognition of the public interest to be served by such sales or lease to the recipient; and
- 5. Any federal agreement, arrangement, or other contract, which has, as one of its purposes, the provision of assistance.

Minority – A person or groups of persons who is a part of a population differing from others in some characteristics and often subjected to differential treatment.

Non-Compliance – Failure or refusal to comply with Title VI of the Civil Rights Acts of 1964, other applicable civil rights laws, federal and Departmental regulations and has shown an apparent lack of good faith effort in implementing all of the Title VI requirements.

Office – The Office of Civil Rights.

Person – Includes all individuals residing in the U.S. including its possessions and territories.

Program – Includes any highway project, or activity for the provision of services, financial aid, or other benefits to individuals. This includes education and/or training, work opportunities, health, welfare, rehabilitation, housing, or other services, whether provided

directly by the recipient of federal financial assistance or provided by others through contracts or other arrangements with the recipient.

Protected Class – The categories protected from discrimination by law. Federal and Commonwealth Statutes recognize the following protected classes under the Title VI and Non-Discrimination Program guidelines:

- 1. Race *
- 2. Color *
- 3. National Origin *
- 4. Sex
- 5. Creed
- 6. Disability **
- 7. Age

Public Notification – Process of publicizing information on the availability of programs, services and benefits to affected groups and statements of non-discrimination. This is attained through the use of newspapers, newsletters, periodicals, radio and television, the Internet, community organizations, grassroots and special needs directories, brochures, posters, and pamphlets.

Qualified Individuals with Disabilities – Any individual or group who can participate or enjoy an activity, program or project provided by the Department, with or without the need for a reasonable accommodation, and who are,

- 1. Individuals who have a physical or mental impairment that substantially limits one or more major life activities;
- 2. Individuals who have a record of a physical or mental impairment that substantially limited one or more of the individual's major life activities; and
- 3. Individuals who are regarded as having such an impairment, whether they have the impairment or not.

Recipient – Any State, territory, possession, the District of Columbia, Puerto Rico, or any political subdivision, or instrumentality thereof, or any public or private agency, institution, or organization, or other entity, or any individual in any State, territory, possession, the District of Columbia, or Puerto Rico, to whom federal assistance is extended either directly or through another recipient, for any program. Recipient includes any successor, assignee, or transferee thereof. The term "recipient" does not include any ultimate beneficiary under any such program.

Respondent – The party/agency alleged to be in noncompliance or probable noncompliance with the Title VI Program.

Sub-Recipient – An agency such as a council of governments, regional planning agency, educational institution, for example, that receives Federal Highway Administration (FHWA) funds through State DOTs and not directly from the FHWA. Other agencies, local

governments, consultants, etc. that receive non-federal funds through the Department are also considered sub-recipients.

Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d-4) – Federal law prohibiting discrimination based on race, color, or national origin. It covers all forms of federal aid except contracts of insurance and guaranty. It does not cover employment, except where employment practices result in discrimination against program beneficiaries or where the purpose of the federal assistance is to provide employment. The program covers the requirements, procedures, actions and sanctions through which the Department of Transportation enforces Title VI and the regulations effectuating it. The program ensures that discrimination does not occur in connection with programs and activities that receive federal financial assistance from this Department.

Department Title VI Program Specialist / Coordinator – The "hub" of the Title VI Program implementation at the State Department of Transportation. Notwithstanding the fact that implementation and monitoring of Title VI Program activities are generally a collaborative effort between the Department, Engineering District Coordinator and program area Coordinators. The Title VI Program Coordinator/Specialist performs a pivotal role in the actual implementation of the program.

Title VI Program – The system of requirements, procedures, actions and sanctions through which the Department of Transportation enforces Title VI and related laws, regulations and authorities effectuating it and ensures that discrimination does not occur in connection with programs and activities performed by the Department.

APPENDICES

APPENDIX A Discrimination Complaint Form

EO-478 (9-18)



DISCRIMINATION COMPLAINT FORM

Name	Phone	Name of Person(s) That Discriminated Against You
Address (Street No., P.O. Box, Etc.)		Location and Position of Person (If Known)
City, State, Zip		City, State, Zip
Discrimination Because of: Race/Color* Sex Age National Origin* Religion Explain as briefly and clearly as possible what hother persons were treated differently than you.		Date of Alleged Incident discriminated against. Indicate who was involved. Be sure to include how rial pertaining to your case.
Signature		Date
grant .		

Please submit this form to one of the following agencies: Pennsylvania Department of Federal Highway **Federal Motor Carrier** U.S. Department of Justice Transportation Administration Safety Administration Office of Justice Programs Bureau of Equal Opportunity U.S. Department of Transportation U.S. Department Office for Civil Rights 810 7th Street, NW Washington, DC 20531 Equal Opportunity Specialist of Transportation P.O. Box 3251 Harrisburg, PA 17105-3251 Phone: (800) 468-4201 Pennsylvania Division Office FMCSA Office of 228 Walnut Street, Room 508 Civil Rights 1200 New Jersey Avenue, SE Washington DC, 20590 Phone: (202) 307-0690 Harrisburg, PA 17101-1720 Email: Phone (TDD): 202-307-2027 ATTN: Room W65-312 penndoteoreports@pa.gov Phone: (717) 221-3705 Phone: (202) 366-8810

^{*}indicates is specific to Title VI of the Civil Rights Act of 1964 **Indicates is specific to Americans with Disabilities Act of 1990

APPENDIX B - Investigator's Log

Page 41

Inquiry or Complaint	PennDOT Complaint Number	Date Received	Conmplainant's Name (Last)	Complainant's Name (First)	Protected class(s)	Location of Complaint	Grounds-Basis of Complaint (Summary)	Assigned To	Status	Disposition and Date	Comments
5.5000000000	15-13-11/10/10				7	A	ACCOUNT (U.S.)	1029		1	