



# **IMPROVING PAVEMENT RESILIENCY & DISASTER RECOVERY**

## **Flooding Impacts**

**Jim Mack, P.E.**  
**Director of Market Development – Infrastructure**

**February 2020**

# TOPICS COVERED

**The Need for Resilient Pavements**

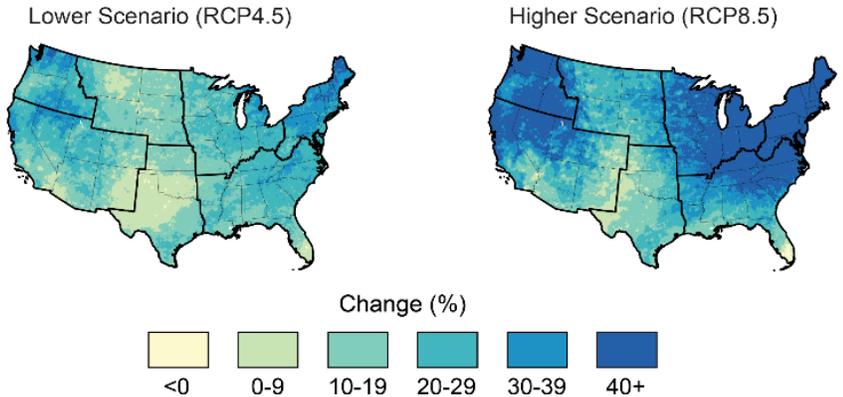
**Defining Resiliency**

**Improving a Pavement's Flood Resiliency**

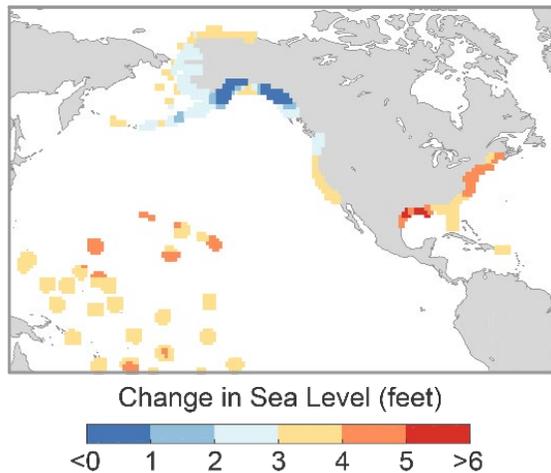
# FUTURE CLIMATE CONDITIONS WILL NOT RESEMBLE THE PAST

**U.S. severe storms, heavy precipitation events:  
Greater intensity *and* frequency  
Continued increases expected**

Projected Change in Total Annual Precipitation  
Falling in the Heaviest 1% of Events by Late 21st Century

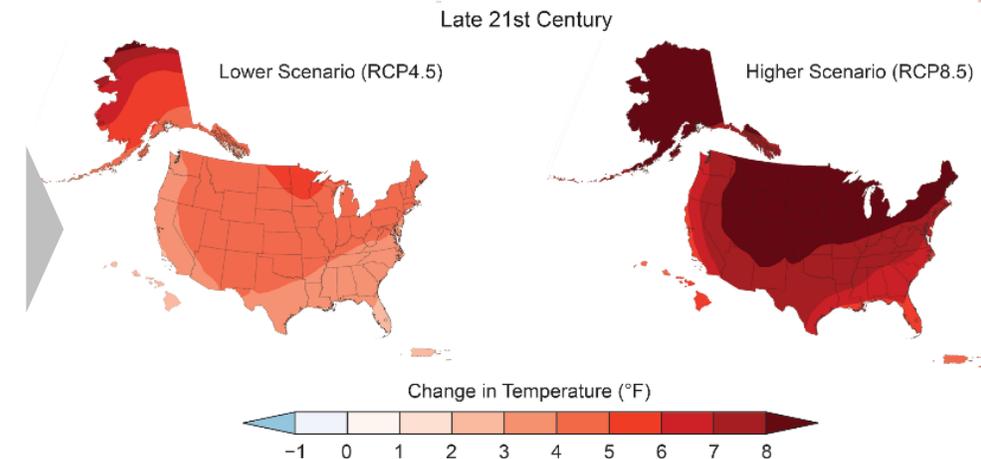


Projected Relative Sea Level Change for 2100  
under the Intermediate Scenario



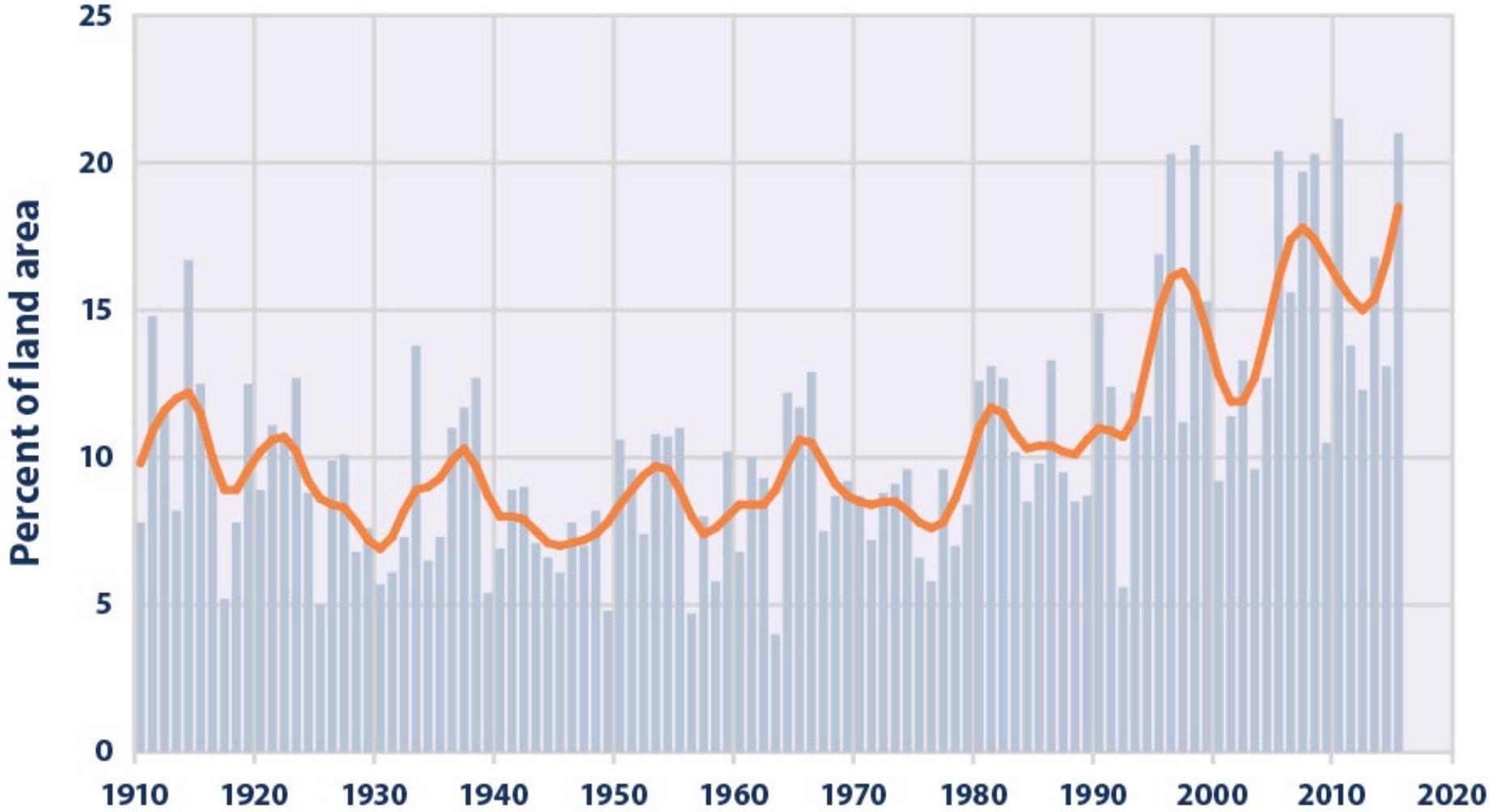
**Global mean sea level:  
7–8 inches higher since 1900 - about half since 1993  
Expected to rise by 1–4 feet by 2100**

**Increased Extreme heat events and drought:  
Increased incidence of large forest fires**



# EXTREME FLOOD EVENTS ARE INCREASING IN BOTH FREQUENCY AND MAGNITUDE

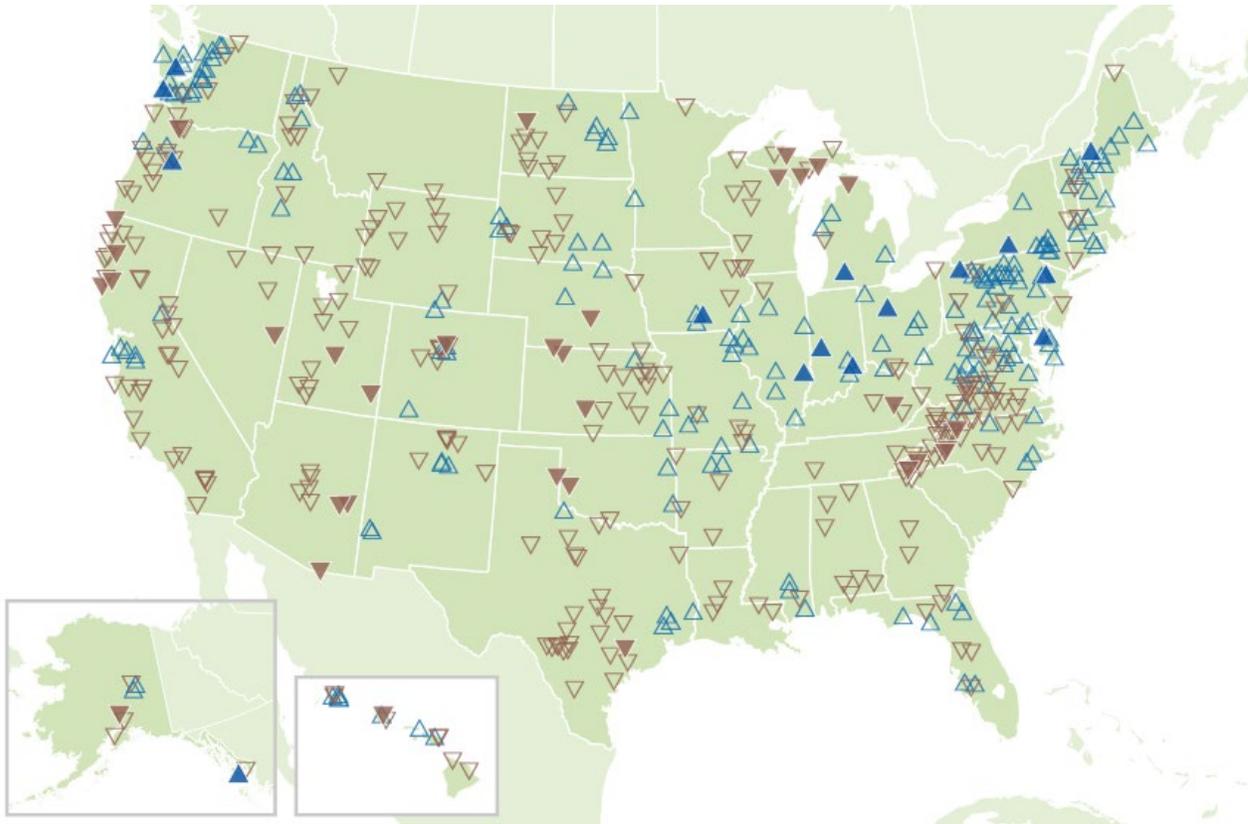
Extreme One-Day Precipitation Events in the Contiguous 48 States, 1910–2015



Source: <https://www.epa.gov/climate-indicators>

# EXTREME FLOOD EVENTS ARE INCREASING IN BOTH FREQUENCY AND MAGNITUDE

## Change in Magnitude of U.S. River Flooding, 1965–2015



Significant decrease
  Insignificant decrease
  Insignificant increase
  Significant increase

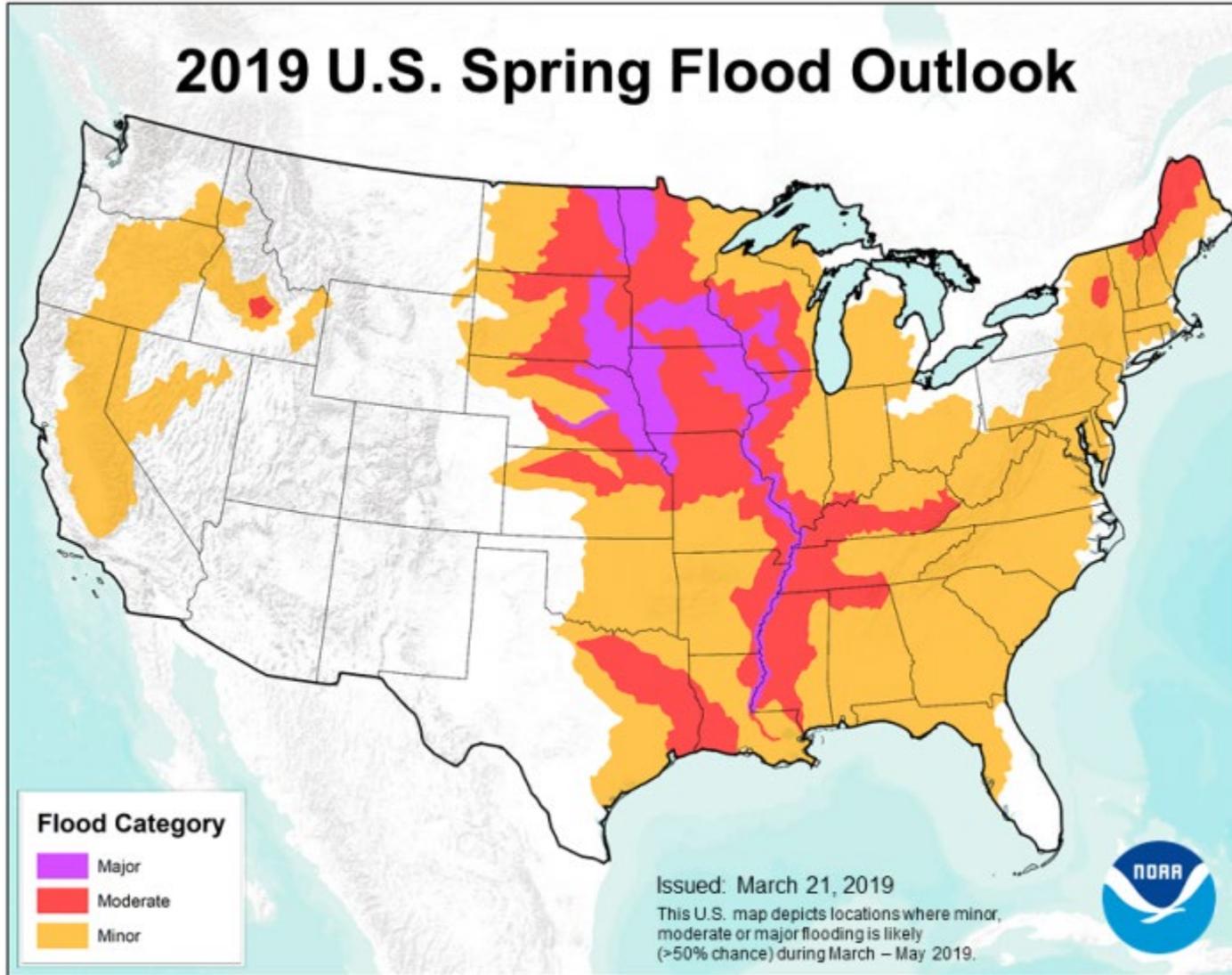
## Frequency of Flooding Along U.S. Coasts, 2010–2015 vs 1950–1959



Average number of flood days per year:
   
 0 10 20 30
   
 1950s 2010s

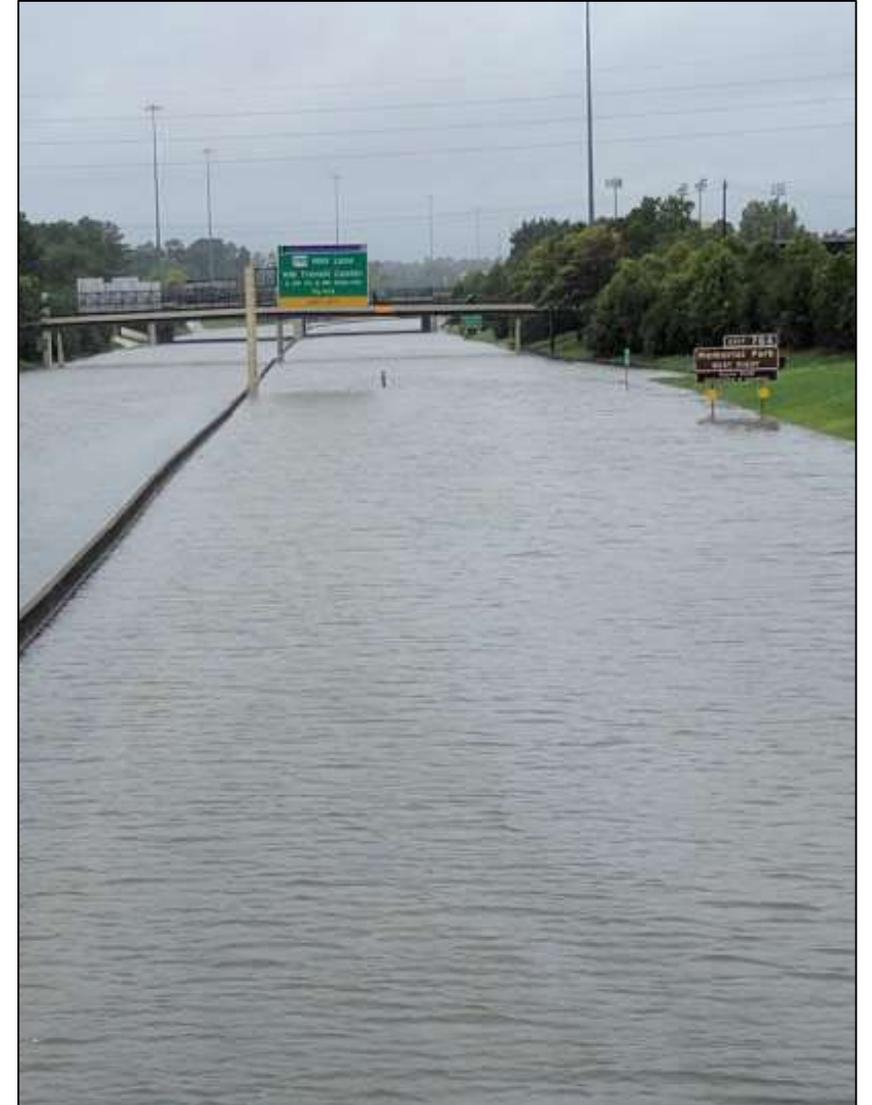
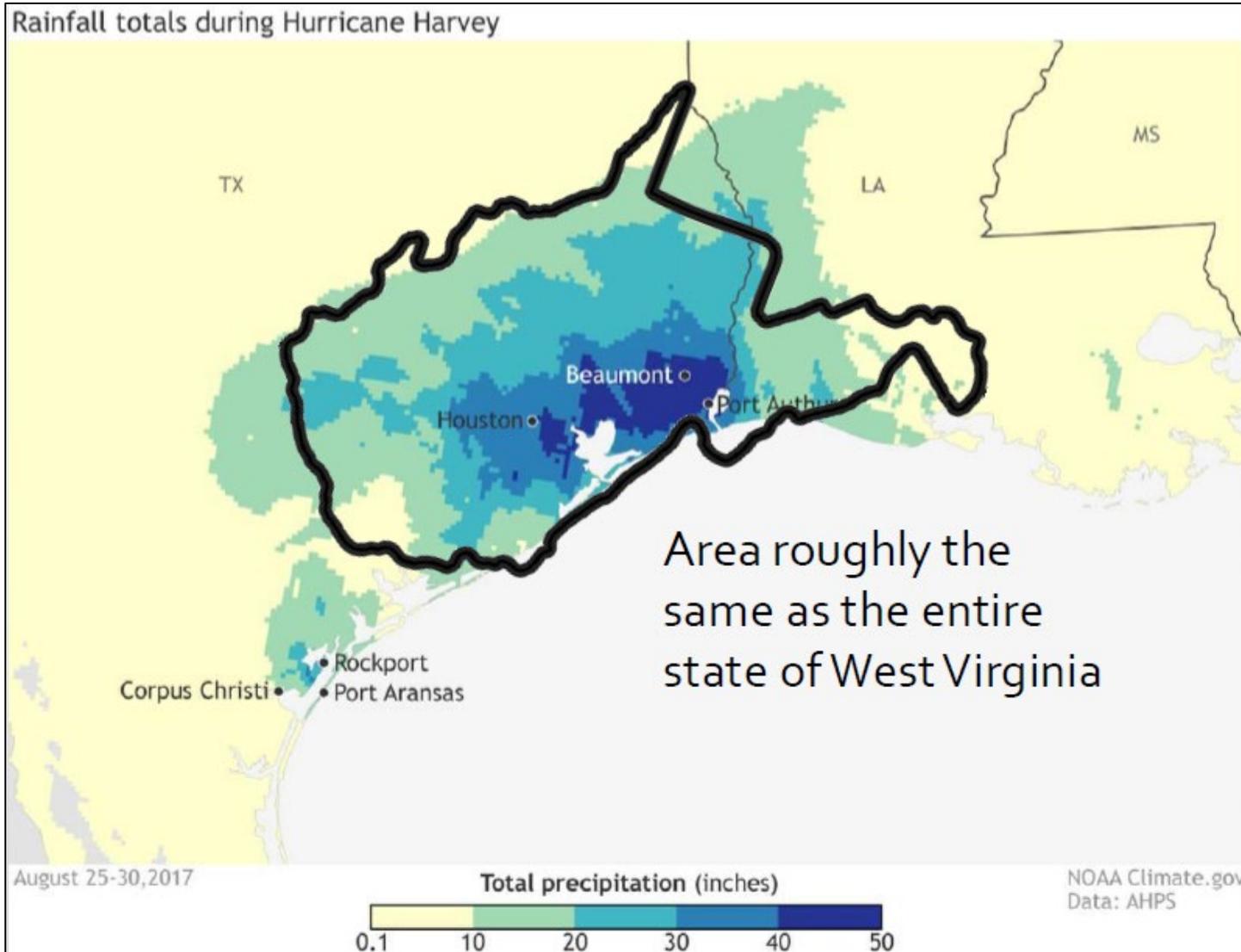
# FLOODING IN THE PLAIN STATES WAS SEVERE THIS PAST YEAR

And is forecast to be high again in 2020



**At one point, the Nebraska DOT reported 1,500 road miles were closed**

# HOUSTON TEXAS HAS BEEN HIT BY 4 FLOOD EVENTS IN THE LAST SEVERAL YEARS – THE WORST WAS HURRICANE HARVEY



# NORTH CAROLINA HAS BEEN HIT BY TWO 500 YEAR FLOOD EVENTS

Hurricane Matthew (2016) & Hurricane Florence (2018)



**With Hurricane Florence, NC had over 2500 road closures**

# SEA LEVEL RISE IS ALREADY IMPACTING COASTAL ZONES

Sunny sky flooding is becoming a common or daily occurrence



SR54 East of Fenwick, DE



South Bowers Beach, DE



Miami, FL



# INCREASED FLOODING IS IMPACTING OUR PAVEMENT STRUCTURES

Need to distinguish between Inundation and Washout Impacts

## Inundation



The rise of water that submerges the pavement.  
No rapid flow or current

**Pavement type does have an impact**

## Washout



Rapid flow of flood water / high current that  
scours and washes out the pavement structure

**Pavement type has little impact**

# TOPICS COVERED

**The Need for Resilient Pavements**

**Defining Resiliency**

**Improving a Pavement's Flood Resiliency**

# ADDRESSING RESILIENCY AND THE ENVIRONMENT

## Resilience

- The ability ... to **resist, absorb, accommodate, and recover** from the effects of a hazard in a timely and efficient manner <sup>1</sup>

## Resiliency Planning Fundamentals <sup>2</sup>

1. **Prevention: stop a ... manmade or natural disasters**
2. **Protection: secure against ...manmade or natural disasters**
3. **Mitigation: reduce .... by lessening the impact of disasters**
4. **Response: ... meet basic human needs after an incident**
5. **Recovery: ...assist communities affected by an incident to recover effectively`**

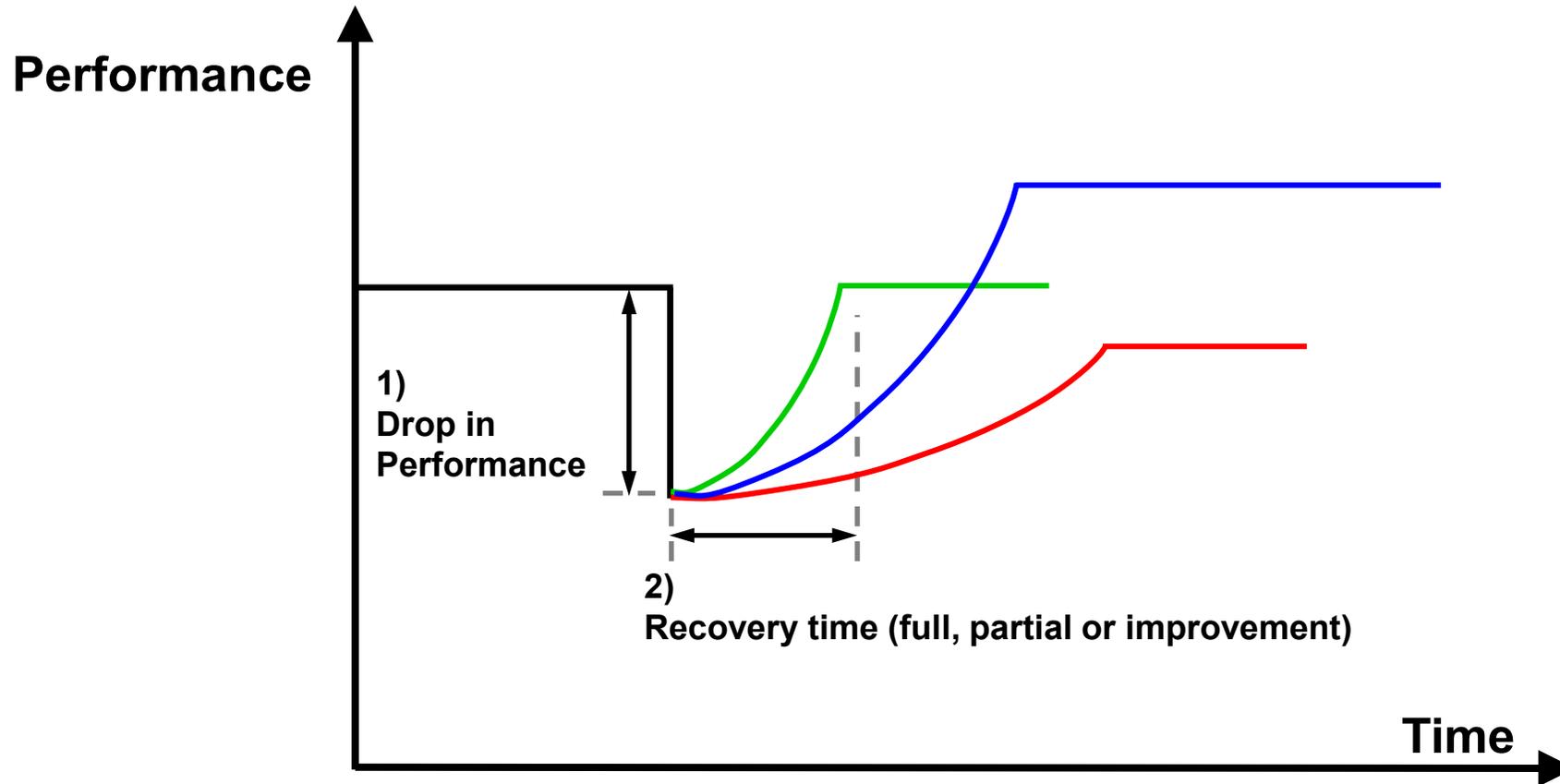
**Policies should focus on items 1, 2 and 3 so that they do the job 99% of the time**

1. UN-International Strategy for Disaster Reduction

2. AASHTO. *Fundamentals of Effective All Hazards Security and Resilience for State DOTs*, 2015.

# INTRODUCTION TO PAVEMENT RESILIENCE

The ability ... to **resist, absorb, accommodate, & recover** ... in a timely and efficient manner<sup>1</sup>



**Green** is more resilient than **Red**

- faster recovery time
- Higher level of service

**Blue** is a hardened <sup>2</sup> system as it has a higher final performance level

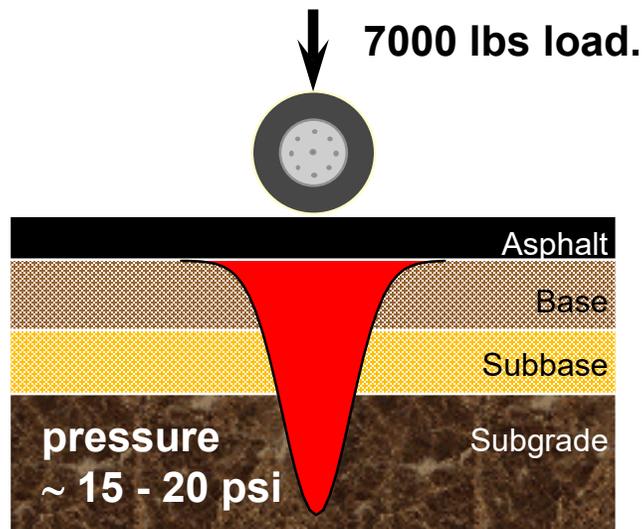
**Pavement Resilience** with respect to an event (eg. Flooding) is characterized by two parameters:

1. Drop in performance, induced by the event (eg. reduced ability to carry load).
2. Recovery time to reinstate or improve performance.

# CONCRETE AND ASPHALT PAVEMENTS ARE DIFFERENT DUE TO HOW THEY TRANSMIT LOADS TO THE SUBGRADE

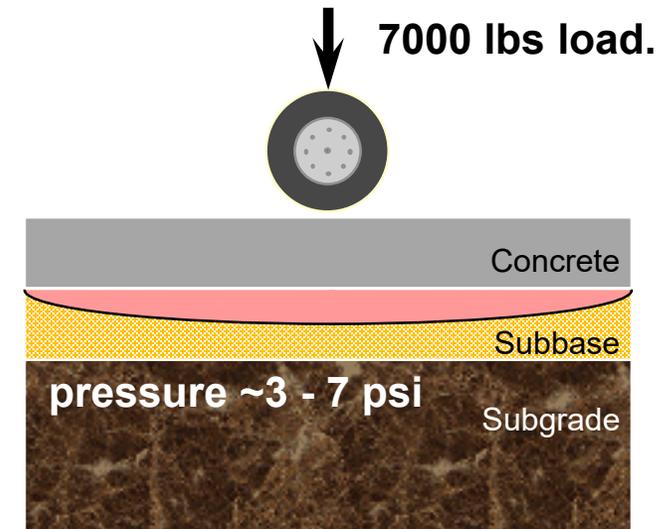
## Asphalt Pavements are Flexible

- Load - more concentrated & transferred to the underlying layers
- Higher deflection
- Subgrade & base strength are important
- Requires more layers / greater thickness to protect the subgrade



## Concrete Pavements are Rigid

- Load – Carried by concrete and distributed over a large area
- Minor deflection
- Low subgrade contact pressure
- Subgrade uniformity is more important than strength



**Concrete's rigidity spreads the load over a large area & keeps pressures on the subgrade low**

# FLOODING CAUSES THE SUBGRADE TO BECOME SUPERSATURATED

Moisture infiltrates base, pushes the subgrade particles apart and weakens the system

## Asphalt Pavements are Flexible

- Lowered subgrade strength & reduced modulus
  - Reduced load carrying capacity
  - Takes ~1 year to regain strength
- Loading during this times accelerates pavement damage / deterioration
  - Reduced pavement life

## Concrete Pavements are Rigid

- Maintains high level of strength / stiffness
- Subgrade is weak, but still uniform
- Spreading of the load means subgrade is not overstressed
- Little impact on the serviceability / life

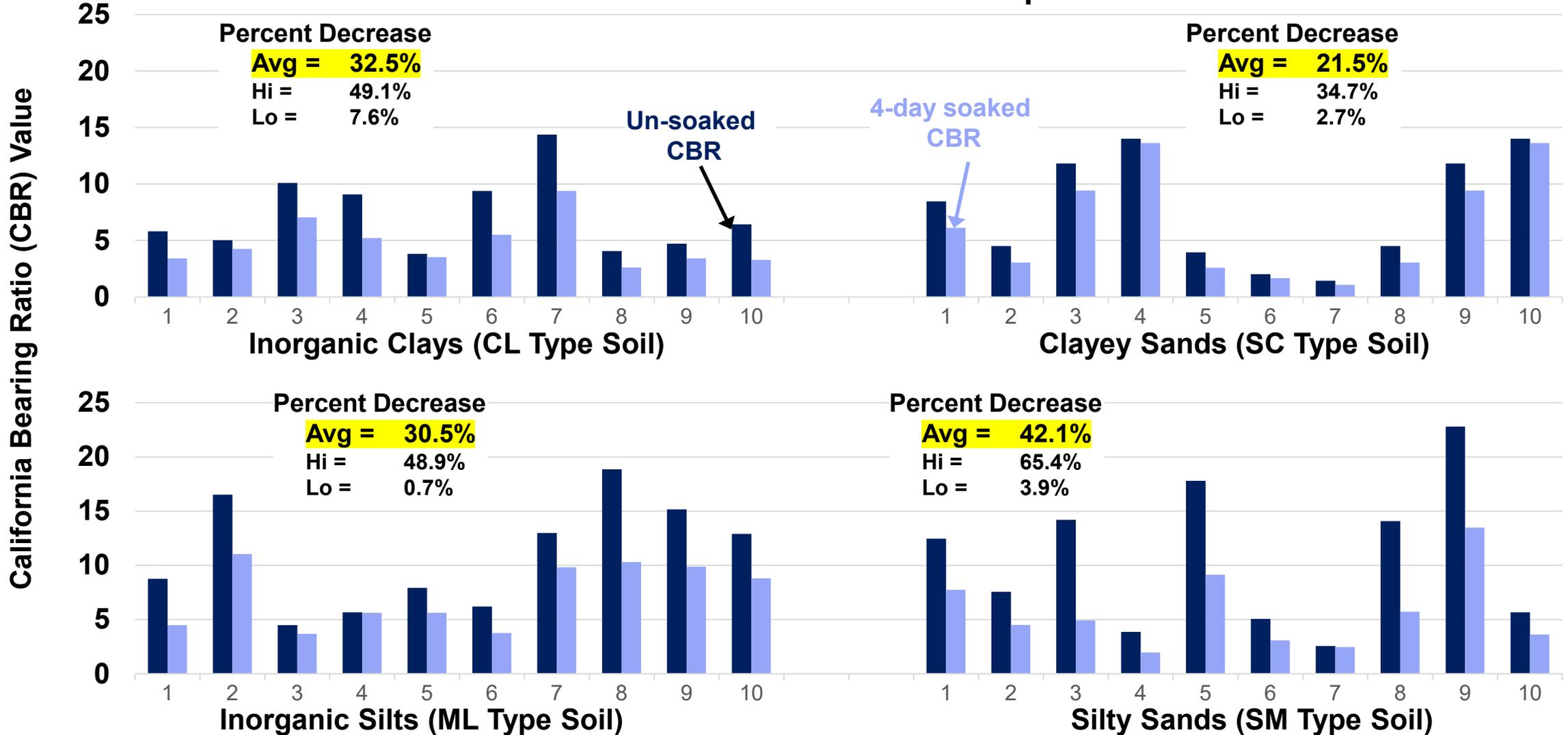


**Flooding does not impact the concrete's load carrying capacity to the same degree as asphalt's**

# SOAKING REDUCES STRENGTH OF SOILS BY 20 TO 40%

Different Soils (clays, silts, sands, clay sands, etc) all react differently but all decrease

## Un-soaked vs Soaked CBR Comparisons



# RELIEF AND RESCUE EFFORTS WILL TAKE PLACE

## Loading weakened Pavements will shorten their lives



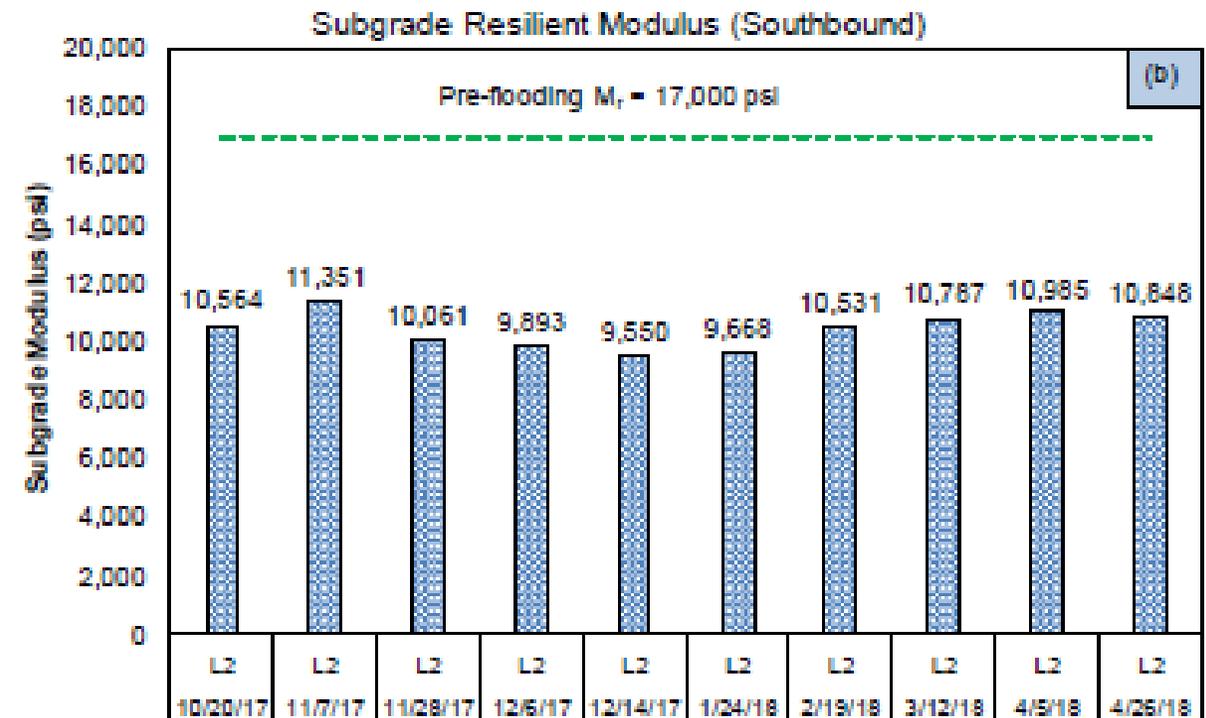
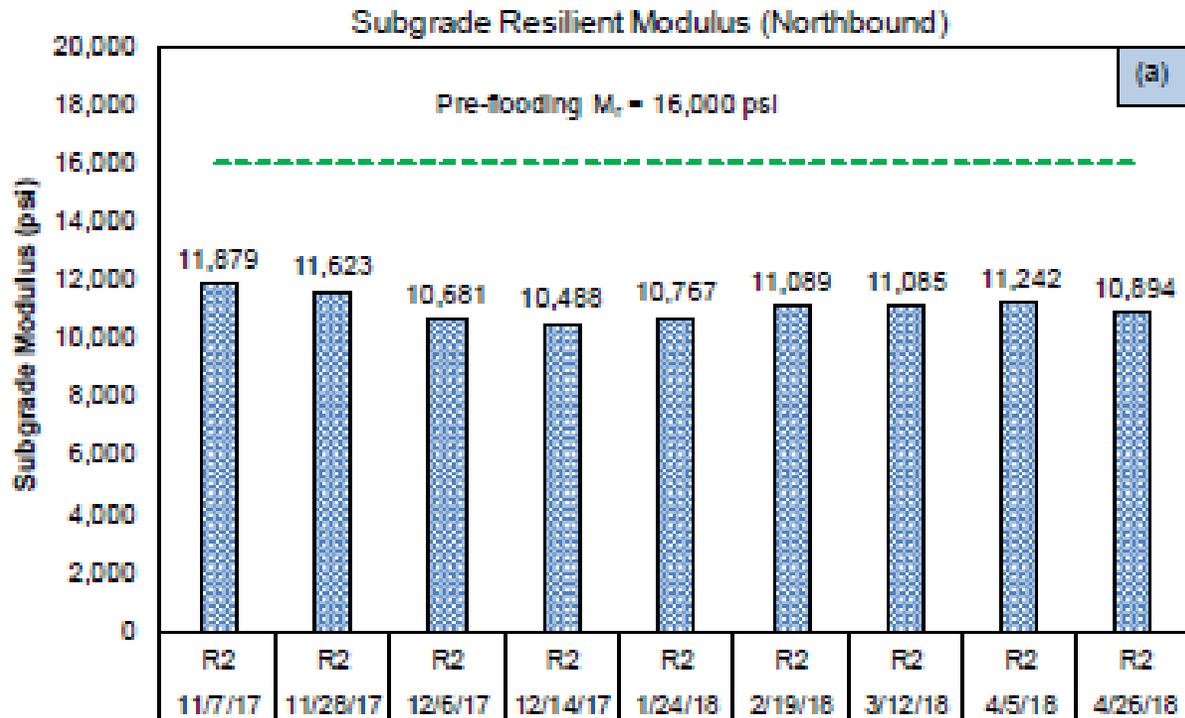
**Meals that Matter**  
#MtMFlorence Update

(New) Location 1 98 S Trade Way Rocky Point, NC	Location 2 7701 S Raeford Rd Fayetteville, NC
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# ALSO NEED TO ACCOUNT FOR LONG TERM LATENT EFFECTS WHEN DISCUSSING RESILIENCE TO FLOODING

After the flood waters recede, the pavements are structurally vulnerable



US 441 in Alachua County, Florida between MP 7.960 to MP 9.680

**Research Findings indicate it takes up to 1 year for the subgrade strength to recover**

**For this case, this strength loss is a 40 to 60% reduction load carrying capacity and about 3 years of life**

Sources:

1. Decision Support Criteria for Flood Inundated Roadways: A Case Study, A. Gundla, Ph.D., E. Offei, Ph.D. G. Wang, Ph.D., P.E. C.Holzschuher, P.E. and B>Choubane, Ph.D., P.E., Presented at the 2020 TRB Annual Mtg
2. Western Iowa Missouri River Flooding— Geo-Infrastructure Damage Assessment, Repair, and Mitigation Strategies; Center for Earthworks Engineering Research, Iowa State University, Report No. IHRB Project TR-638

# KEY FINDINGS FOR PAVEMENTS THAT WERE SUBMERGED BY HURRICANE KATRINA

## Submerged pavements were weaker than non-submerged pavements

- **Asphalt pavements**
  - Overall **strength loss  $\approx$  two inches** of new asphalt concrete
    - Damage occurred regardless of the length of time the pavement was submerged
  - Cost: **\$50 million** to rehabilitate 200 miles of submerged asphalt roads
- **Concrete Pavements**
  - **Little relative loss of strength** due to flooded conditions
    - Resilient modulus(Mr) is similar for submerged and non-submerged pavements
  - No information given on repairs or repair costs

Impact of Hurricane Katrina on Roadways in the New Orleans Area

Technical Assistance Report No. 07-2TA

by

Kevin Gaspard, Mark Martinez, Zhongjie Zhang,  
Zhong Wu

LTRC Pavement Research Group

Conducted for

Louisiana Department of Transportation and Development  
Louisiana Transportation Research Center

The contents of this report reflect the views of the authors who are responsible for the facts and the accuracy of the data presented herein. The contents do not necessarily reflect the views or policies of the Louisiana Department of Transportation and Development or the Louisiana Transportation Research center. This report does not constitute a standard, specification or regulation.

March 2007

# FLOODED PAVEMENTS RESEARCH IN AUSTRALIA FOUND SIMILAR RESULTS

Road authorities may want consider changing their roads into flood-resilient pavements.

**A rigid pavement performs better than composite and flexible road groups**

- Composite and flexible road groups show similar performance up to 2–3 years.
- **Rigid pavement performs the best at any probability of flooding, and flooding effect is not critical**

**A pavement's strength may be enhanced by:**

- Strengthening with an overlay
- Layer stabilization.
- Converting the road into a rigid or composite pavement through granular layers' stabilization.

**"It is settled that a rigid pavement is the more flood-resilient." (p- 5)**

## Estimating Pavement's Flood Resilience

Misbah U. Khan, CPEng.<sup>1</sup>; Mahmoud Mesbah, Ph.D.<sup>2</sup>; Luis Ferreira, Ph.D.<sup>3</sup>; and David J. Williams, Ph.D.<sup>4</sup>

**Abstract:** Although several studies observed pavement responses after flooding, no detailed quantification has been done to date. This paper has estimated different pavements' performances with flooding to identify flood-resilient roads. This was shown through (1) new roughness and rutting-based road deterioration (RD) models, (2) the relationship between changes in roughness [International Roughness Index (IRI)] versus time and modulus of resilience ( $M_r$ ) loss at granular and subgrade layers versus time, and (3) flood consequence results. The comparative analysis on different pavement performances shows that a rigid and strong pavement built to a high standard is the most flood-resilient, which may be adopted as a pre-flood strategy. Results obtained using two proposed new gradients of IRI (incremental change in IRI,  $\Delta IRI$ ) in Year 1 over probability of flooding ( $\Delta IRI/Pr$ ) and  $\Delta IRI$  in Year 1 over loss in  $M_r$  ( $\Delta IRI/M_rL$ ) as well as flood consequences provided similar results. Road authorities should consider changing their roads to flood-resilient pavements in the future. It is recommended to investigate after flood roads' structural conditions and performances to validate the new ratio values of  $\Delta IRI/Pr$  and  $\Delta IRI/M_rL$ . DOI: 10.1061/JPEODX.0000007. © 2017 American Society of Civil Engineers.

**Author keywords:** Road deterioration; Modulus of resilience; Flooding; Flood-resilient pavement.

### Introduction

Pavement performance shows deterioration of roads with time in its service life, which is dependent on traffic loading, material properties (pavement type, structure, strength, and subgrade strength), climate and environment, drainage, initial road condition, and maintenance activities (Hunt and Bunker 2001). It is generally expressed by roughness versus time. Roughness is related to pavement structural and functional conditions, traffic loading, and environmental factors, and it has a direct relationship with vehicle operating costs, accidents, and driver comfort (Gopinath et al. 1994; Odoki and Kernali 2000; Prozzi 2001). Therefore, it is the most representative index for evaluating a pavement performance. AASHTO also uses roughness for pavement design.

A pavement shows an abrupt change in road condition, e.g., roughness and rutting, after a disaster such as flooding. As a result, higher pavement deterioration is observed, for example, significant roughness [denoted by International Roughness Index (IRI)] increase is found due to flooding. Studies reveal that the incremental change in IRI ( $\Delta IRI$ ) due to a flood depends on loss in pavement modulus of resilience ( $M_r$ ) and the probability of flooding.

Several studies have identified that the  $M_r$ s of granular and subgrade layers are reduced due to moisture intrusion (Brown and Dawson 1987; Drumm et al. 1997; Yuan and Nazarian 2003). Both

<sup>1</sup>Ph.D. Candidate, School of Civil Engineering, Univ. of Queensland, Brisbane, QLD 4072, Australia; Senior Asset Systems Engineer, Central Coast Council, 2 Hely St., Woyong, NSW 2259, Australia (corresponding author). E-mail: misbah\_70@yahoo.com

<sup>2</sup>Senior Lecturer, School of Civil Engineering, Univ. of Queensland, Brisbane, QLD 4072, Australia. E-mail: mahmoud.mesbah@uq.edu.au

<sup>3</sup>Professor, School of Civil Engineering, Univ. of Queensland, Brisbane, QLD 4072, Australia. E-mail: lferreira@uq.edu.au

<sup>4</sup>Professor, School of Civil Engineering, Univ. of Queensland, Brisbane,

Monismith (1992) and Huang (1993) found an increase in pavement deflection due to a lower  $M_r$ , and consequently a reduced pavement life. There are no studies that can address pavement performance with flooding.

Recently, Khan et al. (2014a, 2017c) and Khan (2017) developed project and network levels roughness and rutting-based road deterioration (RD) models at different probabilities of flooding. Additionally, Khan (2017) and Khan et al. (2017a) determined pavement responses during flooding using the  $M_r$  loss values in granular and subgrade layers. Using the roughness prediction model of AASHTO (2008) (based on AASHTO's pavement design guide of 2008) and the Highway Development and Management Model (HDM-4) (Odoki and Kerali 2000), they observed poor pavement performance after a flood when  $M_r$  was reduced. The impact of pavement performance due to different probabilities of flooding was shown in Khan et al. (2014a). Both these studies (Khan et al. 2014a; Khan 2017) provided IRI versus time and rutting versus time because of a flood. An after-flood effect on pavement roughness was estimated while assessing flood risk for the road network (Khan 2017; Khan et al. 2017b), which gives  $\Delta IRI$  due to a flood.

The current paper has aimed to measure pavement performances with flooding in order to obtain strong pavements that can better sustain flooding in their lifecycle, which was determined using the pavement performances with flooding scenarios, that is, (1) performance at different probabilities of flooding, (2) performance at different  $M_r$  loss values in Year 1, and (3) change in IRI due to a flood. The newly derived RD models are valid for a short period up to 2–3 years (Khan 2017; Khan et al. 2017c). The RD models with flooding,  $\Delta IRI$  in Year 1 divided by the percent of probability of flooding ( $\Delta IRI/Pr$ ) and  $\Delta IRI$  in Year 1 divided by the percent of  $M_r$  loss at subgrade and granular layers ( $\Delta IRI/M_rL$ ) for different road groups and flood consequence results provide valuable information in this regard.

The current paper has proposed two new gradients: (1)  $\Delta IRI/Pr$ , and (2)  $\Delta IRI/M_rL$  using the IRI versus percent probability of flooding and IRI versus percent  $M_r$  loss relationships, respectively. The consequence of a flood for a road group using  $\Delta IRI$  also gives useful information. The gradient of rutting ( $\Delta Rutting$ ) versus the percent probability of flooding provides similar relationships; hence, the  $\Delta Rutting$  in Year 1 over probability of

2016; approved on session period open for submission for *J. Transportation Engineering, Part B: Pavements*, © ASCE, ISSN 2573-5438.

# PAVEMENTS IN HOUSTON HAVE BEEN FLOODED SEVERAL TIMES

But roadways are opened as soon as water has receded

## I-10 from I-610 to I-45

11" CRCP UBOL & 14" CRCP (Const = 1995-2000)  
Design = 43M ESALS, Carried = 92M ESALS



## SH 288 from Southmore to Yellowstone –

9" CRCP (Const = 1983 & 1984)  
Design = 7M ESALS, Carried = 22M ESALS

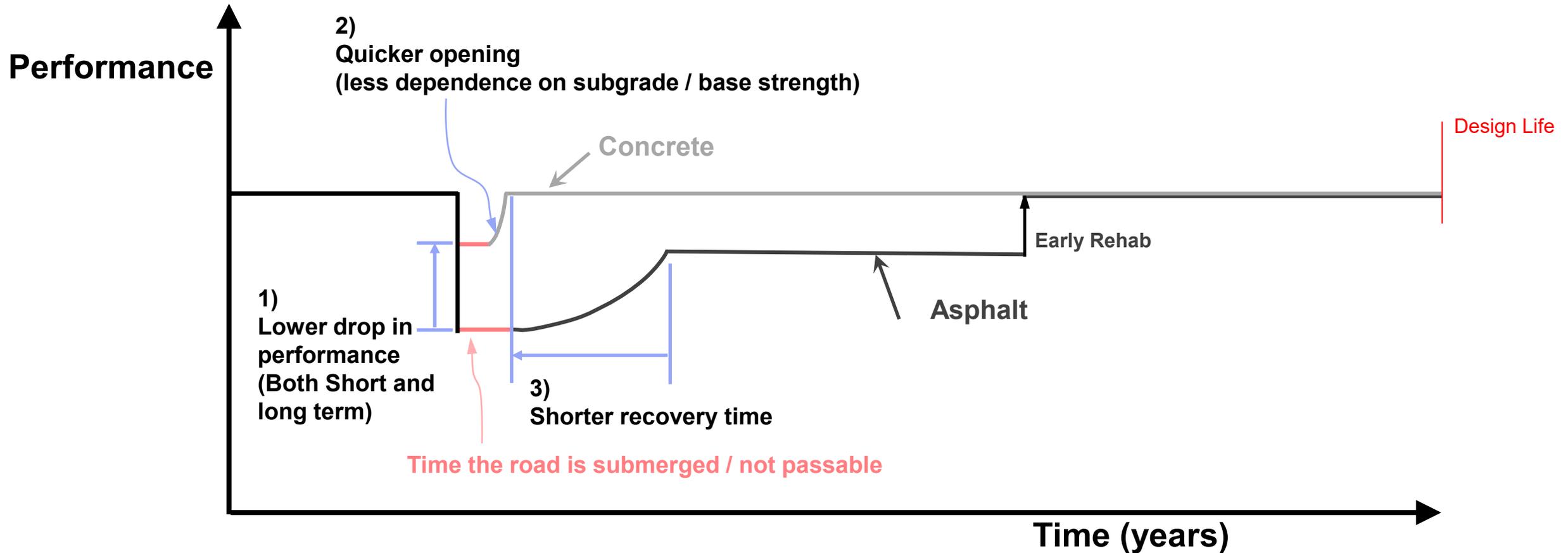


Opened  
roadway  
shortly after  
Hurricane  
Harvey



**Both sections have been flooded at least three times since original construction**

# STIFFER PAVEMENTS ARE MORE RESILIENT TO INUNDATION FLOODING



**Stiffer Pavements are less impacted by subgrade strength loss and recover faster (stiffer = concrete, cement stabilized bases, increased asphalt thickness)**

# TOPICS COVERED

**The Need for Resilient Pavements**

**Defining Resiliency**

**Improving a Pavement's Flood Resiliency**

# THERE ARE MANY ARTICLES BEING PUBLISHED ON THE NEED FOR CREATING FLOOD RESISTANCE INFRASTRUCTURE

This recent PEW article recognized the need to make our infrastructure “Flood Ready

- Existing policies fall short
- Costs due to flooding are increasing, and will likely continue to increase
  - Rebuild the same asset multiple times
  - Higher population density / more damage
- Flood-ready investments are cost-effective

Did not specifically touch on the **WAYS** to increase the resilience of pavements and roadway infrastructure

A fact sheet from  THE PEW CHARITABLE TRUSTS | April 2019



**Federally Funded Infrastructure Must Be Flood Ready**  
Incorporating future flood risk into projects would reduce losses, recovery costs

**Overview**

Flooding is the most common<sup>1</sup> and costly<sup>2</sup> natural disaster in the United States, causing more than \$830 billion in estimated losses since 2000.<sup>3</sup> In addition to private property damage, deluges from hurricanes and other storms have washed out roads and bridges and flooded schools, hospitals, and utilities.

Much of this infrastructure is vulnerable to flooding because it's decades old and in poor condition, reflected by a failing grade by the American Society of Civil Engineers in its 2017 report card.<sup>4</sup> And as floods have become more frequent and intense, exposing more areas to a deluge, federal policies haven't evolved to address this growing threat. As Congress considers new investments in infrastructure, it must account for present and future risk to ensure that every dollar spent makes communities more resilient in the face of increasingly costly storms.

# ONE OFTEN DISCUSSED APPROACH IS ELEVATING THE ROAD ABOVE FLOODING ELEVATION

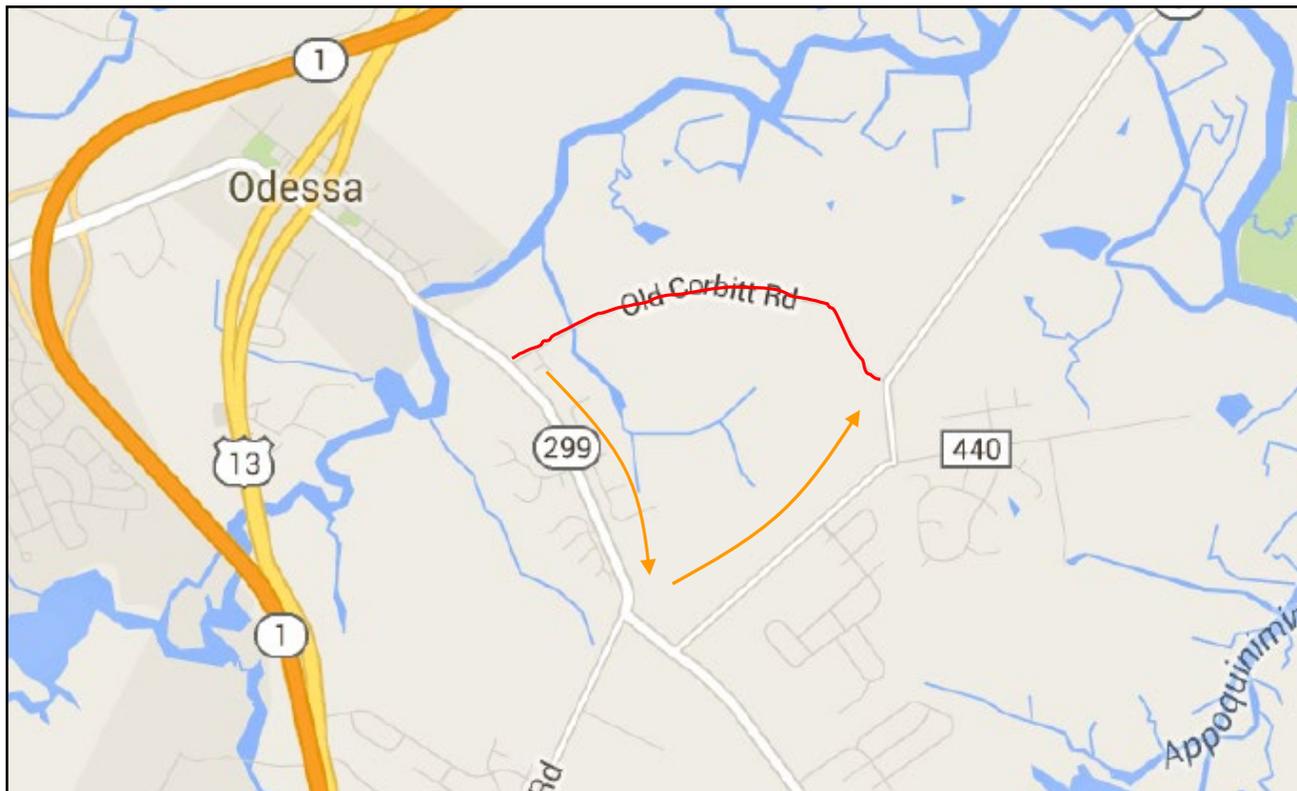


Elevation View of SR54 Viaduct From Old SR54 Alignment, Fenwick DE  
Cost = \$16 M in 2001

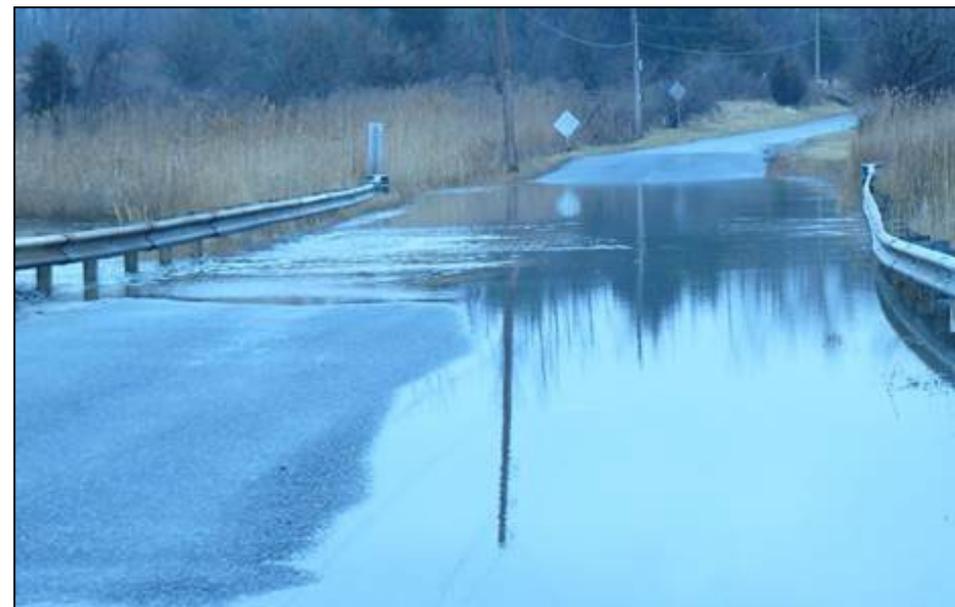
**Elevating the roadway is not cheap and it is not possible to raise all roadways**

# ANOTHER APPROACH IS ROAD ABANDONMENT

## Old Corbitt Road – Odessa, Delaware

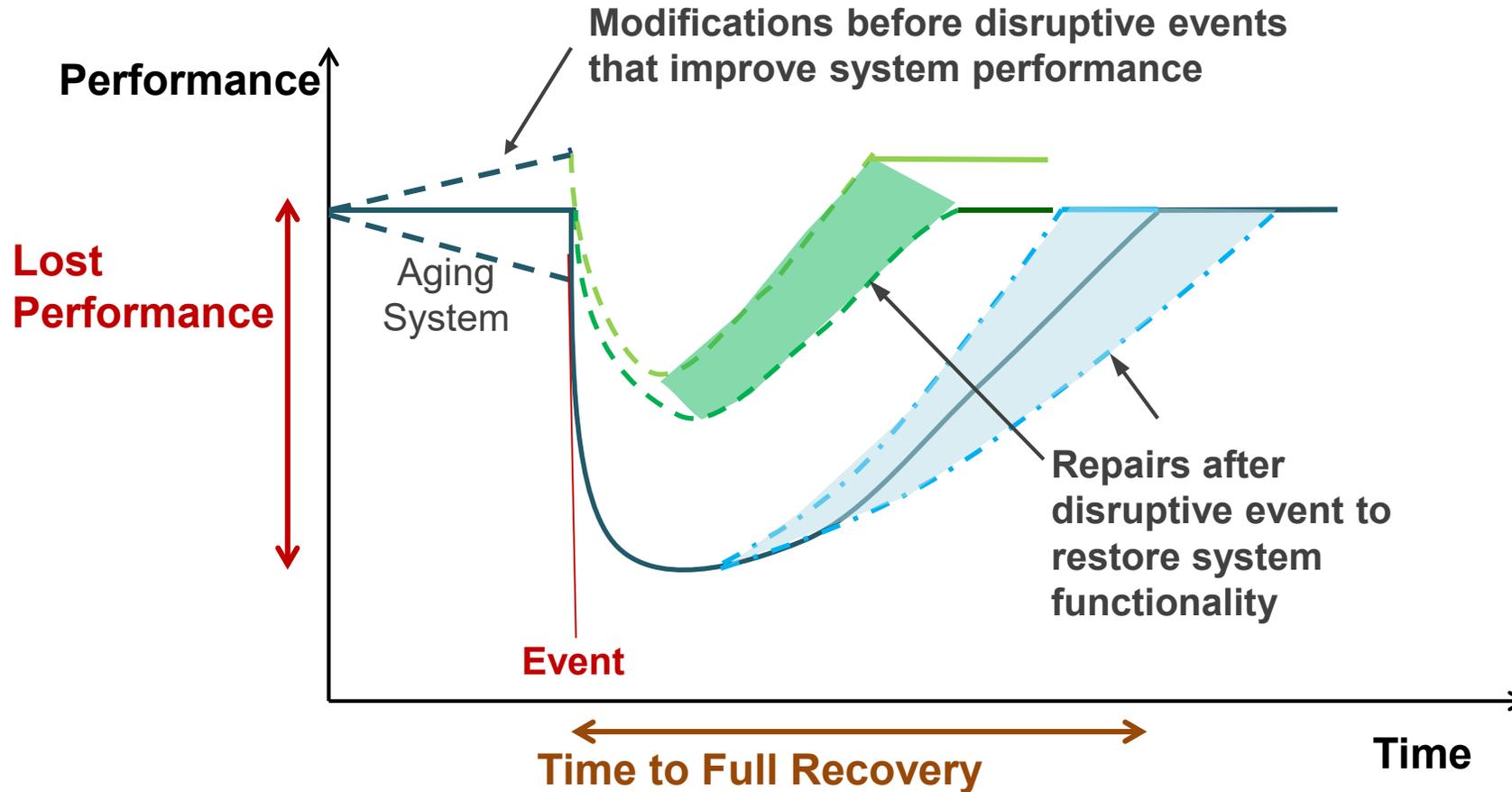


- Overtops daily due to tides
- 340 Avg Daily Traffic (ADT)
- Traveling time will be slightly increased by approximately 2 to 3.5 minutes.
- Alternate - 250' long concrete structure. Estimated cost = \$2.5M



**Abandoning the roadway is not always possible**

# THERE ARE WAYS TO IMPROVES A HIGHWAY'S / PAVEMENTS RESILIENCE



**Actions to consider when dealing with flood prone pavements:**

## **Hardening Activities**

- **Stiffen the system**
- **Improve Designs by using soaked subgrade strength values**

**Adaptive resilience – Capacity to learn and make decisions to avoid future loss based on the type of disturbance**

# SOME RESILIENT CEMENT-BASED PAVEMENT SOLUTIONS THAT CAN BE USED AS HARDENING TECHNIQUES

Conventional Concrete Pavement



Thin Concrete Pavement



Concrete Overlays



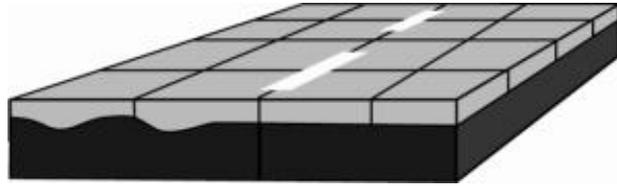
Roller Compacted Concrete (RCC)



Full Depth Reclamation (FDR) w/ Cement



# CONCRETE OVERLAYS OF ASPHALT HAVE UNTIL RECENTLY BEEN CALLED “WHITETOPPING OVERLAYS”

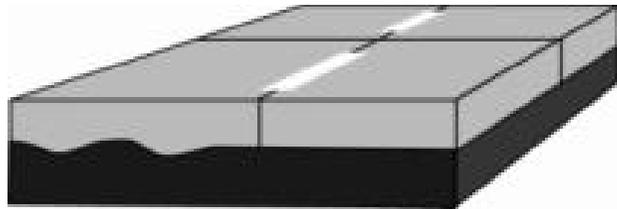


Used since 1998

## Bonded Concrete Overlays of Asphalt Pavements (BCOA)

- Small square panels reduce curling, warping, & shear stresses.
- if necessary, mill to correct crown, remove surface distresses, improve bond
- Need a 3-inch minimum of asphalt after milling.

Typical Thickness = 3 to 6 inches



Used since 1919

## Unbonded Concrete Overlay of Asphalt Pavements

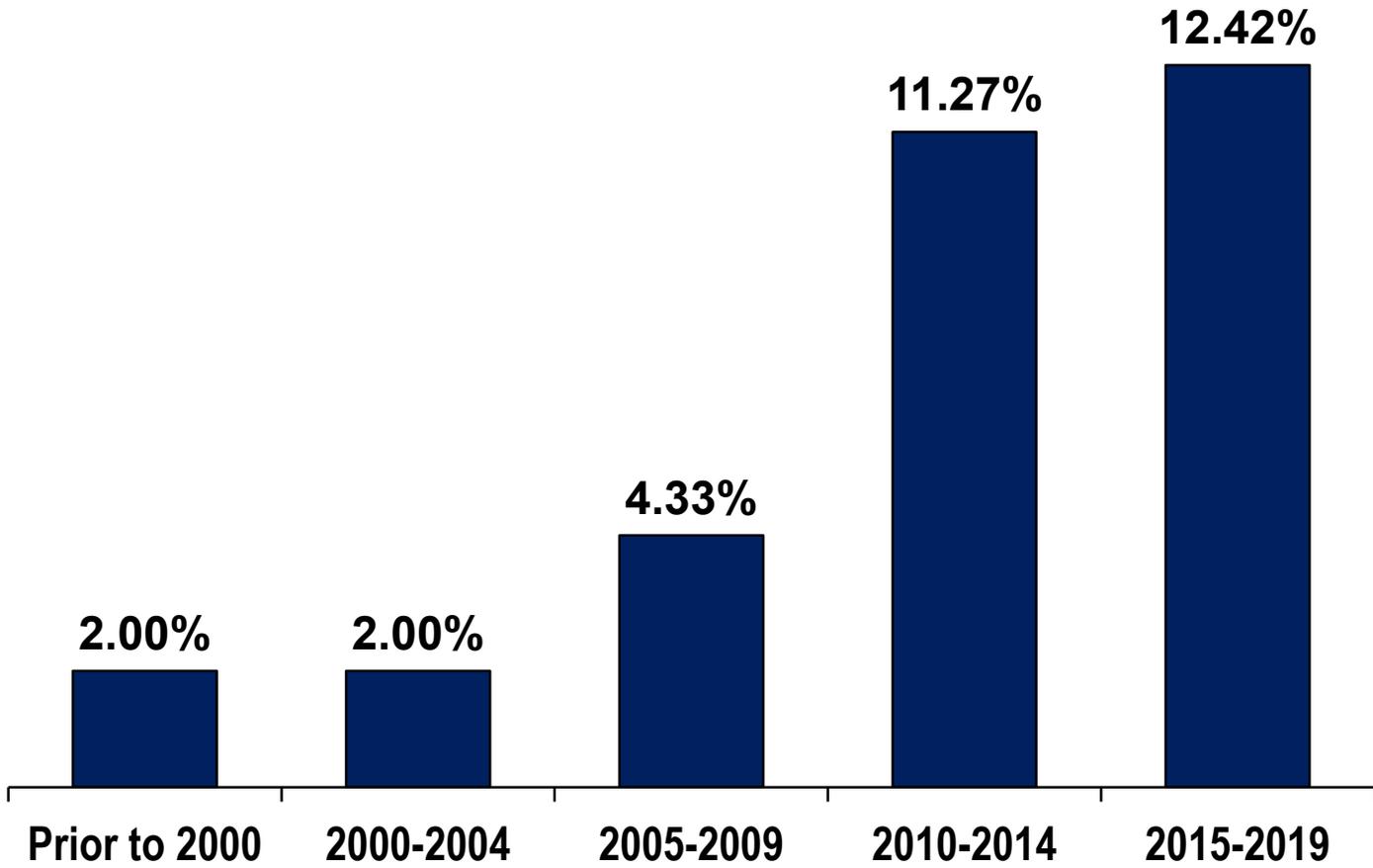
- No minimum thickness of Asphalt (used only as base)
- Normal to slightly smaller than normal joint spacing. Based on unbonded overlay thickness

Typical Thickness = 5 to 10+ inches

Both systems bond to the underlying asphalt, but bond is not accounted for in the DESIGN for unbonded overlays

# NATIONWIDE CONCRETE OVERLAY USAGE IS GROWING

Overlays as Percentage of Total Concrete Paving, SY



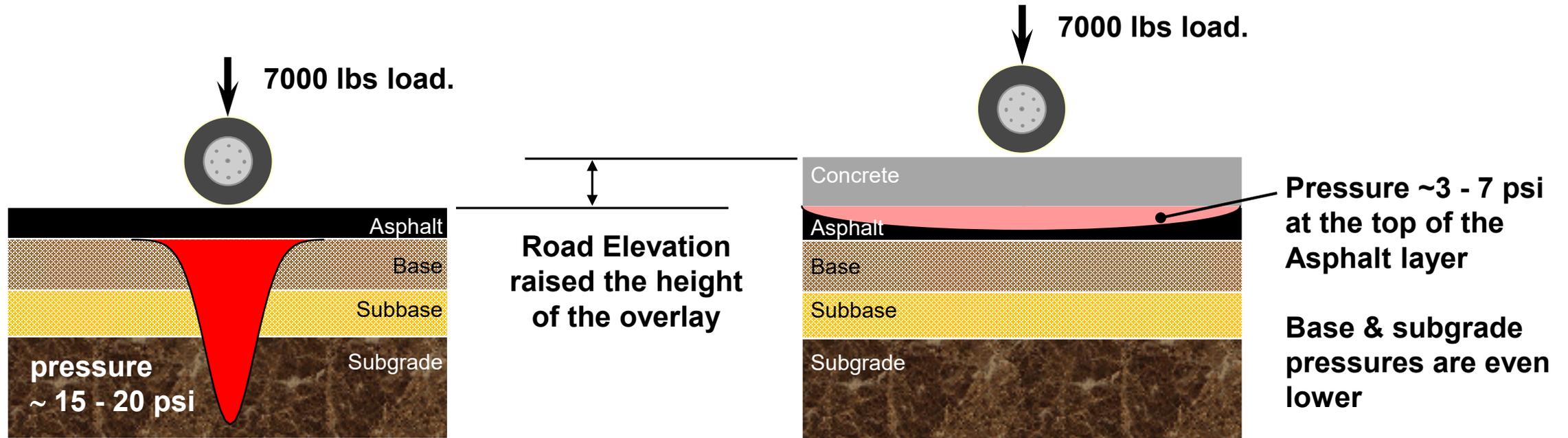
## BCOA Examples



Source: From data submitted by ACPA chapters/state paving associations and other sources, including Oman Systems, Bid Express and DOT websites.



# HOW CONCRETE OVERLAYS IMPROVE ASPHALT PAVEMENT'S RESILIENCE TO FLOODING



**Concrete overlay increases both the height and the structural strength of the roadway**



# **Bonded Concrete Overlay of Asphalt (BCOA) Design and Construction Recommendations based on Caltrans PPRC 4.58B Project**

**John Harvey, Angel Mateos, Fabian Paniagua, Julio Paniagua, Rongzong Wu  
University of California Pavement Research Center**

**Julie Vandebossche, John DeSantis  
University of Pittsburgh**

**Deepak Maskey  
California Department of Transportation**

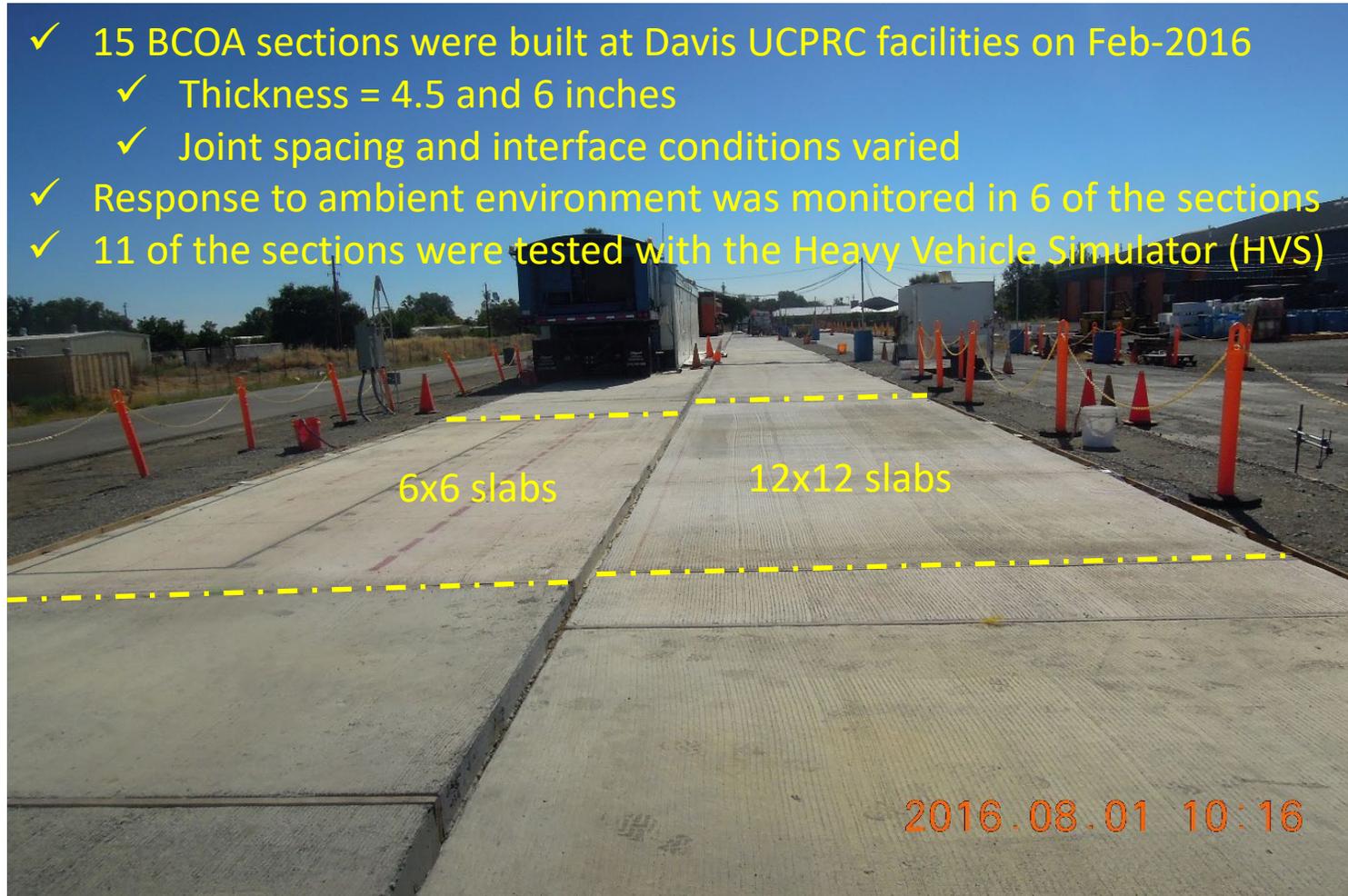
**Charles Stuart  
Southwest Concrete Pavement Association**

# Introduction

## 4.58B Project experimental data sources:

1. Laboratory testing of concrete, asphalt, and concrete-asphalt interface
2. Monitoring the response of BCOA to the ambient environment
3. Heavy Vehicle Simulator testing

- ✓ 15 BCOA sections were built at Davis UCPRC facilities on Feb-2016
  - ✓ Thickness = 4.5 and 6 inches
  - ✓ Joint spacing and interface conditions varied
- ✓ Response to ambient environment was monitored in 6 of the sections
- ✓ 11 of the sections were tested with the Heavy Vehicle Simulator (HVS)

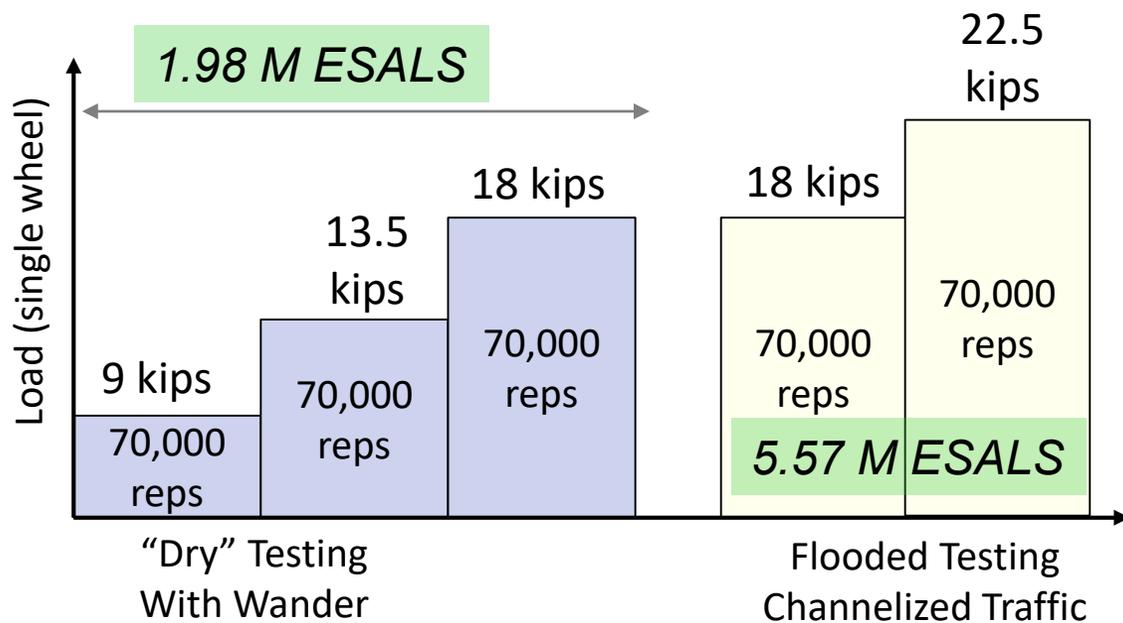


# Summary of HVS Testing at UCPRC

## 11 full-scale BCOA sections tested with the HVS

After testing 10 out of the 11 sections\*...

- ✓ No cracking at any section, no faulting, no noticeable slabs movements
- ✓ To induce cracking, pavement was flooded and loaded - “wet” Loading (140,000 Reps)
- ✓ One panel crack after 7.55 M ESALs (8 times the loading for a normal BCOA application)



\* One section was for environment studies only

# CONCRETE OVERLAYS OF ASPHALT ARE COST EFFECTIVE

## State Highway 13 – North of the city of Craig, CO



SH 13 Existing Condition before overlay

Project Bid in December 2015 as AD/AB\*

### Hot Mix Asphalt (HMA) Alternative

- 2-in SX(75) PG 58-34 (surface AC) over 4-in of SX(75) PG 58-28 (Base AC) over 8-in of Full Depth Reclamation
- Initial Const = \$5,385,980.85
- Rehab & Maint = \$2,456,560
- Users Cost = \$596,170

**Total Life Cycle Cost = \$8,438,710.85**

### Concrete Alternative

- 6-in Unbonded Concrete Overlay on Asphalt
- Initial Const = \$5,338,308.82
- Rehab & Maint = \$1,674,060
- Users Costs = \$718,490

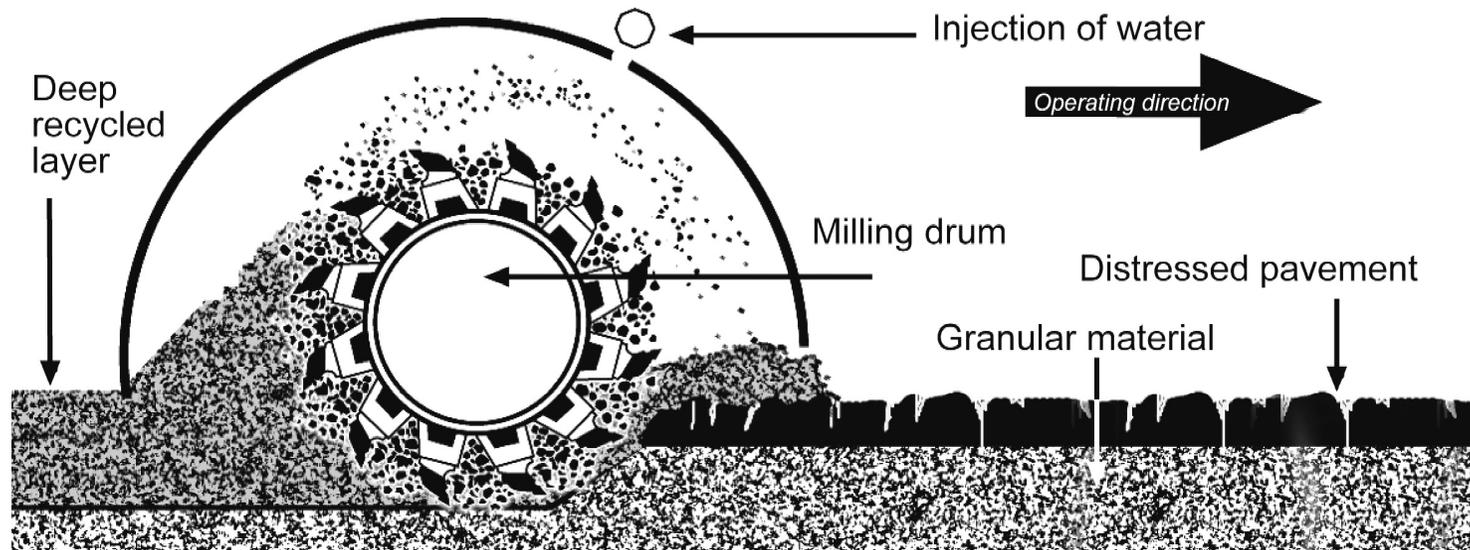
**Total Life Cycle Cost = \$7,730,858.82**

**Concrete overlay was \$47k lower in Initial cost  
& \$708k Lower in Life Cycle Costs**

\* AD/AB = Alternate Design / Alternate Bid: Essentially two pavement designs (1 concrete & 1 Asphalt) are developed and bid competitively against each other in order to increase competition

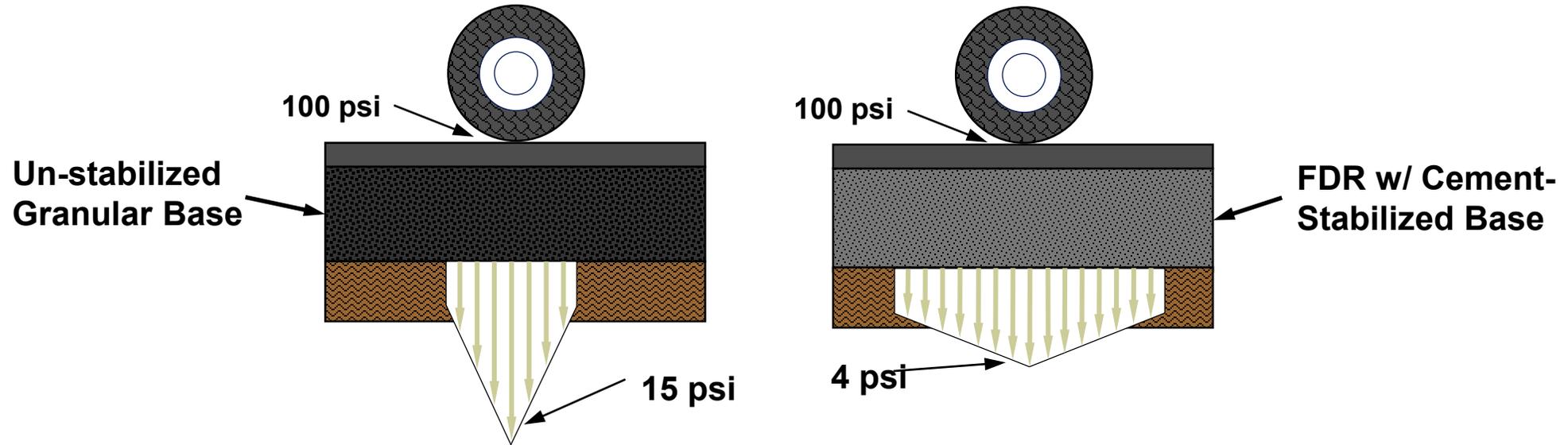
# FULL-DEPTH RECLAMATION (FDR) WITH CEMENT RECYCLES AN EXISTING DETERIORATED ASPHALT PAVEMENT INTO A NEW STABILIZED BASE

The stabilized base can be topped with an asphalt or concrete surface



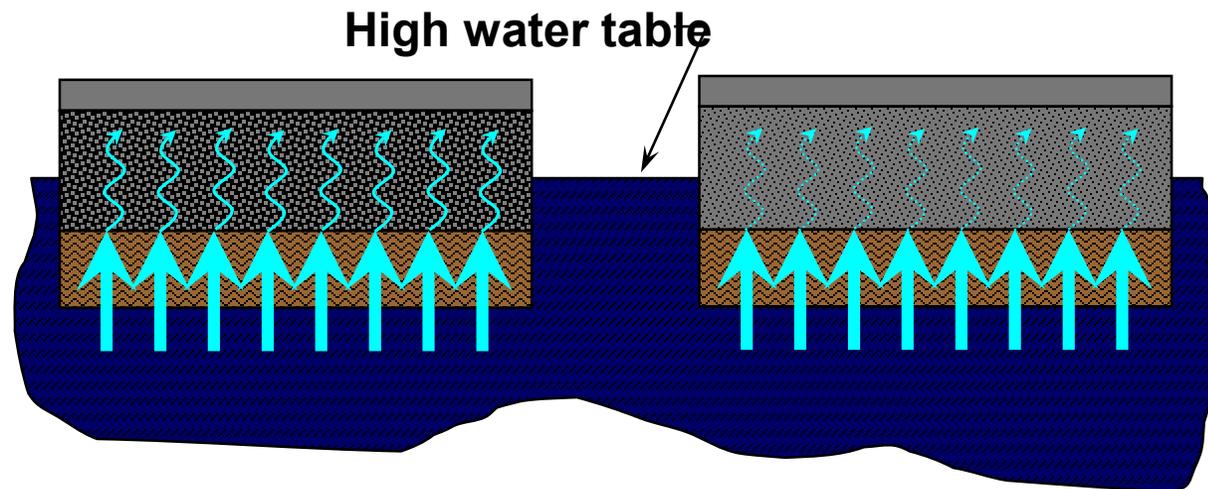
- Utilizes In-Place Materials (reduces cost)
- Saves Energy by Reducing Trucking Requirements
- Increased Rigidity Spreads Loads
- Minimizes Rutting
- Reduced Moisture Susceptibility

# FDR W/ CEMENT INCREASES RIGIDITY TO SPREADS LOADS AND REDUCES PERMEABILITY TO REDUCE MOISTURE SUSCEPTIBILITY



**Moisture infiltrates base**

- Through high water table
- Capillary action
- Causing softening, lower strength, and reduced modulus

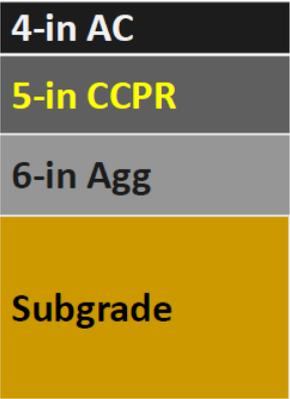


**Cement stabilization reduces permeability**

- Helps keep moisture out
- Maintains high level of strength and stiffness even when saturated

# FULL DEPTH RECLAMATION WITH CEMENT REDUCES THE STRAINS UNDER THE ASPHALT PAVEMENT

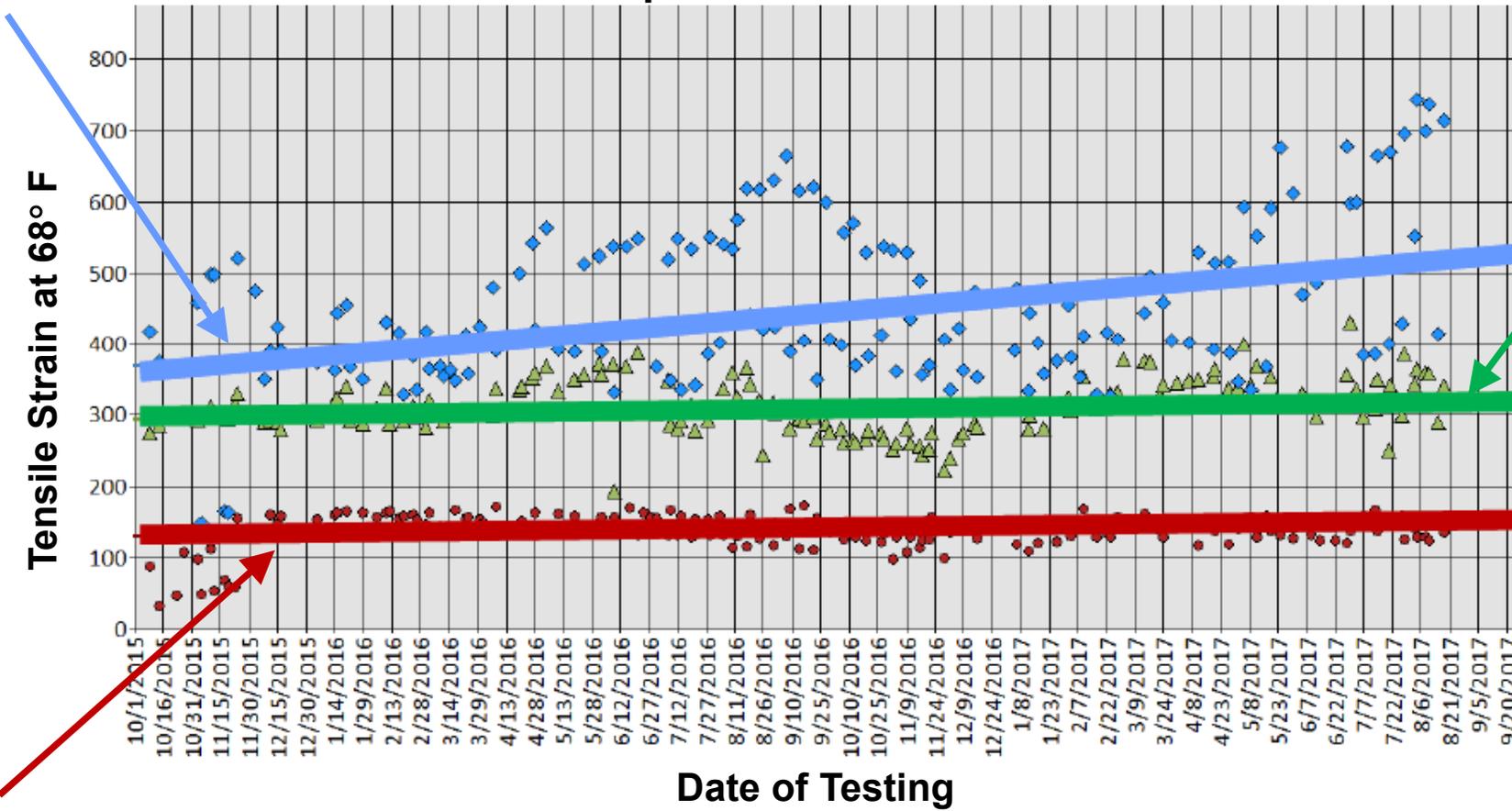
N4



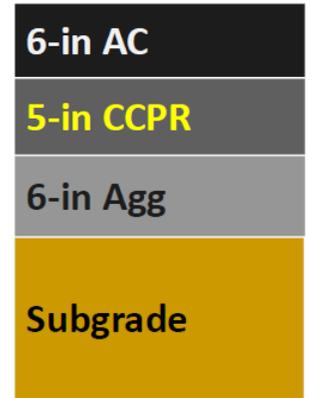
S12



Asphalt Strain at 68° F



N3



\* FDR = 6-in aggregate base + 2-in subgrade stabilized in-place with 4% Type II Portland Cement

# AGENCIES SHOULD MODIFY “DESIGN STANDARDS” TO BE BASED ON WEAKENED SUBGRADE CONDITION

Almost All Pavement Designs in Australia are based on soaked subgrade conditions



## Roads and Maritime Supplement to Austroads Guide to Pavement Technology

Part 2: Pavement Structural Design

Document No: RMS 11.050 Version 3.0 | August 2018

Supersedes: RMS 11.050 Version 2.2

### 5.6.2 Determination of Moisture Conditions for Laboratory Testing

Fine-grained materials wet up through capillary action in high rainfall areas. For this reason, use a soaked CBR for design in these areas with a 10-day soaked period in accordance with test method T117 for cohesive soils, unless the rainfall and testing conditions shown in Table 7 support 4-day soaking.

For dry inland regions of NSW prepare the sample at the field moisture content (or the equilibrium moisture content (EMC) where applicable) and test with no soaking period unless the road is subject to inundation or located adjacent to irrigation channels. This approach is to be used in lieu of Table 7.

Table 7: Typical moisture conditions for laboratory CBR testing

Median annual rainfall (mm)	Specimen compaction moisture content	Testing condition	
		Excellent to good drainage	Fair to poor drainage
< 600	OMC	Unsoaked	4-day soak
600 – 800	OMC	4-day soak	10-day soak
> 800	OMC	10-day soak	10-day soak

Does not require any changes to current design practices other than changing the subgrade input (Especially important in flood prone areas)

# CONCLUSIONS

- 1 Everyone recognizes the need to make our infrastructure “Flood Ready”**
  - Need to define specific actions that agencies should consider when dealing with flooded pavements**
- 2 In areas where pavements have a history of flooding (or in flood prone areas), or in areas of danger due to climatic changes,**
  - Use Stiffer or stiffen the existing pavement**
  - Require pavement designs be based on Lowered subgrade strength**
- 3 Concrete pavement / cement based solutions have shown a remarkable resiliency to flooding**
  - There are many solutions that are viable that are low costs, such as concrete overlays that can be used as mitigation / hardening strategies**

# ONE LAST ITEM – PLEASE SUPPORT PAVEMENT FLOODING RESEARCH

## Proposal for AASHTO Research Advisory Committee (RAC)

Problem Number:  
**2021-C-16**

Problem Title:  
**Impact of Flooding and  
Inundation on the Performance  
of Pavements**

Recommended Funding:  
**\$1,000,000**

Research Period:  
**36 months**

**Project selection takes place at  
the end of this Month**

The screenshot shows a web browser window with the URL <https://apps.trb.org/nchrpballoting/DocThread.asp?CandidateId=2321&clsbtn=on>. The page title is "American Association of State Highway and Transportation Officials Special Committee on Research and Innovation". The page content includes a "Problem Statement" section with the following details:

- 1. Problem Number:** 2021-C-16
- 2. Problem Title:** Impact of Flooding and Inundation on the Performance of Pavements
- 3. Background:**

The performance of pavements after inundation by flooding will gain greater significance in the foreseeable future. For many years, transportation agencies have dealt with the aftermath of flooding from major storm events, but the threat of sea level rise from global climate change now looms more ominously. During the 20th century, the sea level rose 15-20 centimeters (roughly 1.5 to 2.0 mm/year), with the rate actually accelerating towards the end of the century.

Climatological projections predict an even faster sea level rise in the 21st century. For example, the Southeast Florida Regional Climate Change Compact is estimating the SE Florida region will experience an increase between 9 and 24 inches in the next 50 years. To help mitigate some of the impacts, the region has already implemented \$400 million worth of mitigation/adaption projects of to construct 2 pump stations to in part to keep the roads from flooding.

FHWA Technical Brief on Climate Change and Pavement Sustainability (FHWA-HIF-15-015) provides an introduction to how pavements may be fortified against climate change impacts, due to extreme conditions such as longer heat waves and severe flooding, and explains how these changes will accelerate the deterioration of highway pavements. However, it recognizes that the state of the practice is largely limited to general observations and is lacking with regards to specific adaptation strategies.

Navigation links on the left include: [Problem Statement](#), [FHWA](#), [NCHRP](#), [Submitter Response](#), and [Home](#). A "Close this page" button is also visible.